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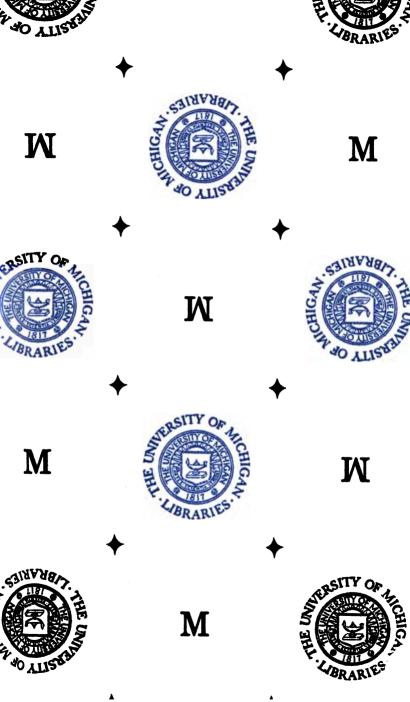
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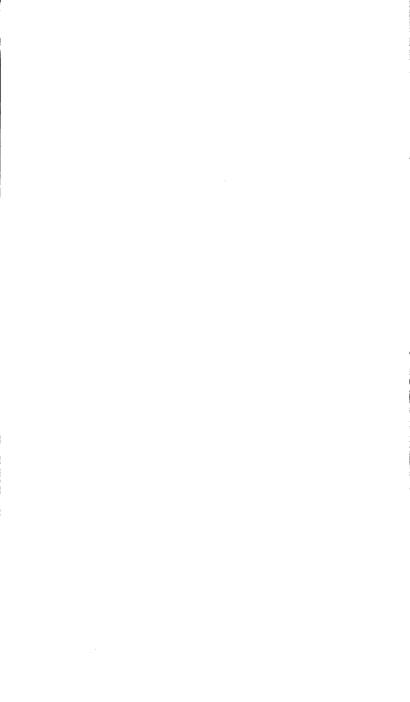
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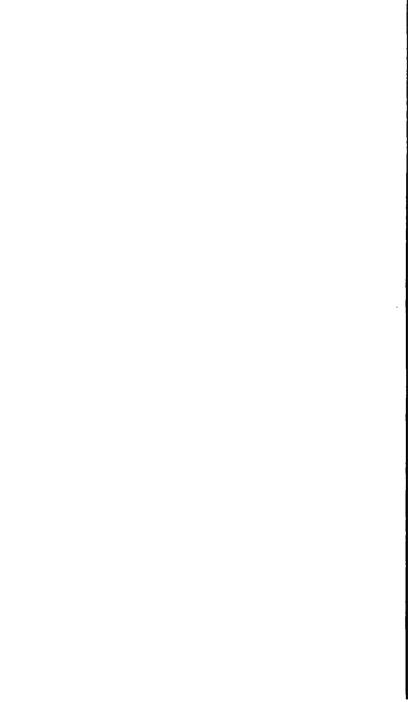
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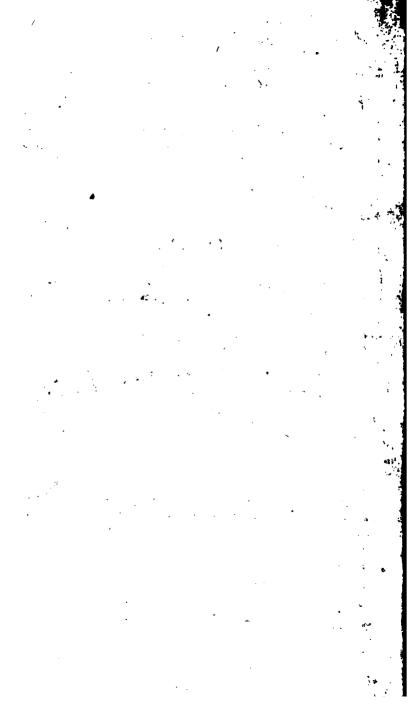
CONSIDERATIONS

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National Debts, &c.

STATE OF THE PROPERTY OF THE PARTY OF THE PA

[Price Is. 6 d.]



SOME

CONSIDERATIONS

ON THE

National Debts,

THE

SINKING FUND,

And the STATE of

Publick Credit:

In a LETTER to a FRIEND in the Country.

—— Male verum examinat omnis Corruptus Judex —— H

Hor.



LONDON:

Printed for R. FRANKLIN, under Tom's Coffee-house, Covent-Garden.

M DCC XXIX.

HJ 8623 ,B33

SOME

OBSERVATIONS, &c.

SIÂ.

OU defired me, at the Close of the last Session, to give you some Account of the Enquiries and Debates concerning our National Debt, the Sinking Fund, and the State of Publick Credit.

THOUGH I am sensible of the Difficulty of executing this Task as I ought, yet confidering the Obligations which I lie under to you, and the eat Regard which you have always had, both by Inclination and Interest, for the Welfare of your Country, I cannot refuse complying with your Request; especially since I find that something of this Nature is generally expected, and that many Gentlemen in the Country are very much mistaken in their Opinion, as to the Occasions of these Enquiries, the Manner in which they were conducted, and the true Design of them.

I SHALL not trouble you with any Excuse for having been thus long in answering your Expectation, fince you are not unacquainted with the Accidents which have been the Occasion of this Delay; and I believe you will be less concerned at it, fince the Subject will be the more fresh in your Memory, at a Time when these Enquiries may in all Probability be resumed.

But as you particularly defired me to give you some Account of the Rise of the late Representation of the House of Commons, it will not be amis to premise a few Points on that Head.

WHOEVER sits down with an Intention to make any Observations on a Piece of this Weight and Consequence, ought to be particularly careful to do it with all possible Deserence and Respect. Self-Preservation alone is sufficient to inculcate this necessary Caution; but when a Man is actuated by the nobler Principle of an high Veneration for our Constitution, he will consider (whoever was the true Father of it) by whom it was directed to be drawn, and before whom it was laid; which will be sufficient to engage him to carry on his Examination with the highest Regard to the Persons concerned.

The se Considerations have had such a Weight with me, that I will not presume to give you any Account of those Critical Remarks, which some Persons in Town have taken the Liberty to make on the Stile and Language of this Piece. I am sensible that an Attempt to be ludicrous, or severe, upon such an Occasion, might give an Handle to bad Imputations, and be justly interpreted to squint at some other Performances of an higher Nature, conceived exactly in the same Stile; and which, I think, a prudent Man would not choose to exercise his Wit upon. For my Part, I am resolved not to say a Word upon this Head, but leave every Body, who is curious in such Matters, to make his own Remarks.

I SHALL therefore content myself with taking Notice of Matters of Fast only, and making some Observations on the Rise and Circumstances of this Representation, which I think every Briton hath a Right to do, under the Restrictions before-mentioned.

IT is declared in the Representation, That it was undertaken and published for the Sake of Truth, and for the better Information and Satisffaction of all the good People of this Kingdom. It is therefore the Duty of every honest Briton, who may have better Opportunities, or more Leisure than the Generality of his Country-men, to explain it in such a Manner, as to make it answer this great Design, and to obviate those wrong Interpretations which have been put upon it, in order to conceal the Truth, and, instead of informing, mislead the People; and I doubt not, that whoever honestly employs his Endeavours to this good End, will not only escape Censure, but receive the Thanks of his Fellow-Subjects.

N A Y, though he should, in some Points, even take the Liberty to differ from the Representation; yet, if he propoles his Reasons for so doing, with the Modesty and Deference which is due to that great Authority, he need not be afraid of giving Offence; for, as it is founded on Figures and Calculations, there can be no Crime in supposing that there may be some Mistakes in it, by the Negligence, if not the Design, of some Persons through whose Hands these Accounts may pass; especially, since it is known to be one of our greatest Privileges, that we are not obliged to yield an implicit Faith to any Points, either of Religion or Politicks.

THE House of Commons do not pretend to be, nor defire to be thought Infallible. They are guided, in their Proceedings, by the best Lights they can get; and if they are deceived (as many Times they have been) it is not their Fault, but the Fault of those, who deceive them. We cannot offer a greater Affront to those Gentlemen, than to suppose they expect that Reason and Truth should give Way to Authority.

We are justified in this Opinion of the House, by the Representation itself, which they are so far from designing as a Political Creed (to which every Man ought to give a blind Assembly) that it is with great Truth and Candour acknowledged there, that they sound one Error in it, which stands amended; as several others were confessed in the Course of the Debate; and therefore suture En-

quiries may possibly discover more.

Whoever considers how difficult it is, not to say impossible, for any Man to follow a tedious Train of Reasoning, upon long and intricate Accounts, in so great an Assembly, will not think it the least Reflection on the Understanding, or Attention of any Gentleman that, in such Circumstances, he is sometimes led into an Assent to Things which he did not clearly comprehend himself; but had, perhaps, too great a Reliance upon the Assertions of Men in Authority, who, by Means of their Employments, have often too great an Insluence in publick Assemblies.

I Do not therefore apprehend, that I am debarred from examining this Representation; but that, on the contrary, it is a Praise-worthy Undertaking, provided I do it with that Humility and Submission which becomes a private Man towards his Superiors; especially, if by my Labours any clearer Light should happen to be struck out, and this hitherto mysterious Affair of the Publick Debts, as well as the Representation itself, should be more

truly and generally understood.

AND here I find it necessary to remove a capital Mistake, under which you seem to labour, by acquainting you, that the Representation did not arise from any premeditated Design of the House; for if it had, they would, no doubt, have proceeded in the Constant, Regular, and Parliamentary Method of such Enquiries, by referring every particular

ticular Branch of the Debts, both discharged and incurred, to private and select Committees, in order to make their Reports to the House, as a true and certain Ground-Work of a General Representation. This Method was observed in the last Piece of this Kind, at the latter End of the Reign of Queen Anne, which was the Result of the Enquiry of many private Committees, as they were reported to the House, and consolidated into one Representation.

IT is to be hoped, however, that the Care which hath been shewn the last Session, in looking into the publick Accounts, and calling for Papers to explain them, will be followed with the fame Affiduity in future Seffions; for as nothing is more highly becoming the Concern of a British Parliament, than an Examination into the present State of our Debts, as well as the just Disposition and Application of the Publick Money; so it hath been long wished, that this Affair might fall under our Consideration; for whoever considers the vast Sums, which have been raised on the Subjects in about Twelve Years past, as well as the great Charges and Inconveniencies of their Collection, must think such Examinations highly feafonable and expedient; and therefore it is not to be doubted, that so happy a Beginning will lead us into all farther necessary Enquiries.

FOR a long and constant Exercise of our Power in giving Money only, and laying new Taxes on our Fellow-Subjects (however necessary) is undoubtedly least agreeable to Ourselves, as well as least ac-

ceptable to Those, whom we represent.

But when they see us looking into the Condition of the Kingdom, in Relation to our present Expences, and past contracted Debts; it does not only assure them of the greatest Frugality, for the suture, in granting Supplies, but will be the most effectual Method to prevent our Debts from being intensibly increased, by any Arts whatsoever, or their

their growing upon us on the one Hand, as fast

as they are discharged on the other.

SUCH Instances of the Zeal and Concern of an House of Commons, for the Publick Good, must set them in that amiable Light, in which every sincere Well-wisher to our Constitution always desires to view them.

AND I cannot but think, that it would be well for the future, if private Committees were constantly appointed, at the Beginning of every Session of Parliament; that each particular Head of Service, and the several Articles of all the Estimates delivered into Parliament, might be carefully considered, and narrowly examined, before they are Voted; especially the Account of the Navy Debt, which seems to be a very dark and intricate Business, and may possibly be made the Cover of much Iniquity.

By these Means great Savings might be probably made to the Publick; for we should not always take it for granted, that every thing proposed by the Ministers is necessary to be voted by the House; besides, this Method would affert and maintain, in a much better Manner, the Power and Honour of the Members, who are certainly the proper Judges of the Services to be perform'd, as well as of the Sums to be granted.—But to return to

the Matter of your Enquiry.

IN Order to set you right in this Affair, it will be necessary to give you an impartial Account of the Steps that were previously taken to this Representation; which, as I said before, did not proceed from any formed Design, but from an accidental Dispute between two Gentlemen, whom, to avoid Perplexity in the following Part of this Letter, it will be necessary to distinguish; one therefore I will call the Honourable Gentleman in the Administration, and the other, the Honourable Member.

Some

Some Debates having arisen in the Committee of Supply, upon the Proposal for creating so large a new Debt as the the Sum of 1,750,000 l. on the Coal Tax, the Honourable Gentleman in the Administration, who proposed it, took Occasion from hence to complain of the false Representation of our Debts, which had been industriously propagated through the whole Kingdom, in Order to make it believed that they were greatly encreased, instead of being lessend, since the Year 1716; whereas he could demonstratively, and undeniably prove from Authentick Accounts, which he had then in his Hand, that, in this Time, there had been about four Millions paid off more than contracted; that this was Fact upon Figures, which could not lye nor deceive.

UPON which the Honourable Member declared that he was very much surprized at such an Assertion; for that in all the Ways, in which he had considered the National Debt, there appeared to him to be a Balance of some Millions on the other Side; and though he had not his Papers then in his Hands, as the other Gentlemen had, he believed that he could undertake, in a few Days, to prove the Truth of what he had afferted, and was willing to stake his Credit upon it.

This Contradiction engaged the Gentleman in the Administration to declare, that he was willing to stake his Credit likewise on the Truth of what he had afferted; and the Challenge being thus accepted on both Sides, the Honourable Member took Notice of the Inequality of the Combat (for so it was now metaphorically called) considering the great Abilities and long Experience of his Antagonist in these Affairs; that he had not only a great Number of Seconds, but also the Affishance of all the Offices and Officers of the Revenue; whereas, for his Part, he had no other Helps than the Papers, which at several Times had been delivered into the House of

Com.

Commons, and his own Application in making Use of them.

UPON this, the Gentleman in the Administration was pleased to declare that he desired no Seconds; and as for the Weapons, he would furnish him with the same he had himself, viz. the Accounts in his Hand, which he then made an Offer of delivering to him, though he did not actually do it till the next Day; before which Time, he inserted a Sum that he had found, by some Questions asked the Day before by the Honourable Member, was left out of it; and this was a very early Instance that Figures might deceive.

IT was expected that this Debate would have been entered upon the first Day the House went again into the Committee of Supply; but an Accident or two hindered its coming on at the Time expected; which, though it was not occasioned by the Honourable Member, gave no small Handle to some People, prejudiced enough before, to suggest that he had declined the Combat, and even began to triumph on the Honour of the Day, as if they had

already gained a compleat Victory.

A NOTHER Accident after this prevented the House from proceeding on this Affair, when a Committee of Supply was likewise appointed; which was the Publick Entry of the Dutch Ambassador, the Attendance of some Members in Employment being

necessary at Court upon that Occasion.

A Committee of Supply being thus several Times appointed, the Honourable Member had good Reason to believe that it would be examined before this Committee; in which it was originally begun, and where he thought it would be most properly carried on; still apprehending that no farther Consequence would be drawn from it, but that Each was, at the Peril of his Credit, to maintain what he had afferted. This seemed to be agreed on likewise by the other Side; for

for, upon reading the Order for going into a Committee of Supply, the bonourable Gentleman in the Administration desired that it might be put off to a particular Day, for this very Purpose; but when that Day came, the whole Scene was shifted, all on a sudden, and without any Notice; for he was pleased to move, that the Order of the Day (which was appointed for a Committee of Supply) might be again put off, and a New Committee appointed within an Hour afterwards, for Stating the National Debt.

SOME Persons perhaps (who are unacquainted with Parliamentary Affairs) will not readily apprehend any Difference in this; and yet there is a very material one; for in a Committee of Supply, nothing could be expected, or properly done, but for their Gentlemen to explain, in the belt Manner they were able, what they had respectively afferted in the Houses whereas, by appointing a Committee for Stating the National Debt, the whole House was engaged in what had hitherto been confidered as a Dispute only between the two Honourable Gentlemen; it being now evident that Resolutions were defigned to be taken, and Evidence was to be produced, in order to form the Ground-work of a General Representation. therefore the Weapons were before altered, by inferting a new Sum, so now the Method as well as the Field of Battle were changed also, which was, no doubt, a great Disadvantage to the Honourable Member, who might perhaps have produced personal Evidence as well as the other, if he had had timely Notice; at least other Members might have thought it necessary to call for Papers, that a general Representation of the House might not be formed on such Accounts and Evidence only as either of the two contending Gentlemen should have prepared or think fit to produce; and indeed many Members did afterwards object against this Method of Proceeding,

as a Surprize contrary to Agreement; but these Objections were over-ruled, and the House being immediately resolved into a Committee, as last proposed by the Gentleman in the Administration, an Under Clerk of the Exchequer was called in by him, and examined to the Truth of some Certificates relating to Debts paid off; the Form of which was no other than the Gentleman's pulling those Certificates out of his Pocket, and sending them to the Clerk to vouch: But it unluckily happened, that of these very Accounts. thus vouched, one was, upon farther Enquiry, proved to be falle, and is acknowledged to be so by the Representation It self, p. 137, where the Correction may feem to stand somewhat oddly; but the Reason of it is this. It having been voted by a Committee of the whole House, that a Sum of 119,700 l. 16s. 4d. part of the Debt, incurred before the Year 1716, had been discharged by the Short Annuities, remaining unsubscribed (which appeared afterwards to be misseated by a confiderable Sum) the private Committee, which was appointed to draw up the Representation, had no Power to alter it; and therefore left it wrong, as it was voted by the House, with an Explanation in a subsequent Paragraph.

EVERY Man, who hath any Regard for the Honour of Parliament, must certainly wish that all precipitate Proceedings upon these Occasions should be carefully avoided; for I never heard any Body blame the worthy Author of the Short History of the Parliament, printed in 1713, for complaining (in p. 13) that in the Vote of Censure, passed upon the late Earl of Godolphin, those worthy Patriots proceeded to judge and censure, before the only Evidence, which could set this Matter in a true Light, was be-

fore them.

I must take this Opportunity of informing you likewise, that in another Account, which was some Days afterwards called for from the Exchequer, of

the present State of our Debts, a very considerable Error was detected, if the Omission of a Sum of above 300,000 l. may be called so: I mean the Duty upon Plate, which was intirely left out of the Account. When the Honourable Member first mentioned this, it aftonished the House, and in a particular Manner the Gentlemen concerned in the Revenue, who seemed to think it impossible that fuch a Mistake could have been made; but, upon Examination, they were forced to confess it, not without some Confusion; and all they pretended to urge in Excuse for it was, that they hoped no body would suppose it to be a Fraud, or designed Omisfion; upon which the Gentleman, who had discovered it, very candidly declared, that he could not conceive that it was any intended Concealment; the only Use, which he proposed to make of it, being to convince the House, from this and many other Errors, how possible it is for them to be deceived, by Accounts brought before them,

I MUST likewise acquaint you, that besides this Omission, the principal Sum, or original Purchase-Money of the Long and Short Annuities, unsubscribed into the South-sea Company, amounting to no less than 2,365,4151. &c. was intirely left out of this Account, and the Annual Annuity only put down. As this was not practifed in any other Account delivered to the House, and it was thought fit to alter in the fecond Account, after the Complaint of the other Mistake, I shall leave you to judge whether there might be any Design or not in this Particular; but it is certain, that whoever had looked upon the total Sum only, in the first Account, would have found the Publick Debt to be Forty-seven Millions, &c. instead of Fifty Millions, &c. as it stands in the last Account.

IT was also acknowledged, by a Memorandum in this Account, that 2260 l. of the Lottery 1713, was

not paid off at Christmas 1727, and must consequently be deducted out of the Account of Debts dis-

charged.

I m us r confess, that the Honourable Member was very candid upon this Occasion; but I cannot forbear observing, that it seems very extraordinary that such Mistakes should be committed in an Account that was made up by the Clerks of the Exchequer obliged to be so minutely exact, that they must often set down less than a Farthing) and should be afterwards attested by the Auditor and Clerk of the Pells, and then presumed to be under the Inspection of Those who, for their great Ability and Knowledge in these Affairs, are placed at the Head of the Treassury.

UPON entering into the Debate, the Gentleman in the Administration began with owning another Mistake, and acknowledged that he had overlooked a Sum of 334,2391. 165. 1 d. which was not inserted in the Account delivered to his Antagonist; and this was the Second Alteration that He made himself to his own Account; which rendered it needless for the other Gentleman to set him right in these Sums; yet it was the same Credit to him, as it so far justi-

fied what he had originally afferted.

AFTER this, the Gentleman in the Administration (for he begun) went through all the Articles of his Account, Head by Head, and made some other smaller Alterations.

THEN the Honourable Member begun, and being obliged to proceed in the same Method (after having prepared himself to speak to it, as he said, in another Manner) went through the Account likewise Head by Head, making such Additions to the several Articles of the Account as occurred to him; the first of which was the Sum of 544,1421. 05. 10d. added to the Capital of the S. S. Campany; at which the Gentleman in the Administration seemed very much

much surprized, and denied that there was any such Sum, till the Act of Parliament was read in the House; He then owned that he had over-looked that Sum; that he was unapprised of the Act of Parliament, and not prepared to speak to it; but afterwards you will see Part of this very Debt attempted to be distinguished off, tho' it is still acknowledged, that the most considerable Part should have been added to the Account.

THE Honourable Member objected likewise to several Articles of Sums inserted in the Accounts incurred before Christmas 1716, and since discharged, and he added others incurred since, and lest out of the Account; all which I will not trouble you with now, because I shall have Occasion to mention

them in the following Part of my Letter.

THE Committee then came to the first Resolution, printed in the Votes of the 12th of March last, to fix the Sum of the Debts, incurred before 1716, which had been discharged; and the next Day, after a very long Debate (as there had been the Day before) the Committee came to several other Resolutions, relating to the Account of Debts incurred fince that Time; but in order to settle this, great Pains were taken to distinguish between Debts increased and Debts incurred, between Real Debts and Nominal Debts, and between National Debts and Publick Debts; by the Help of these Distinctions, all Deficiencies, that have arisen at any Time fince, are said to be Debts before 1716, provided the Funds, upon which they arose, were granted before that Time; which gets rid of a very great Part of the Debt at once. But the State of the Publick Debt, as it stood then, and as it stood at Christmas last, never came under the Consideration of the Committee; nor indeed had they any fuch Account before them; for this whole Proceeding was carried on by the Honourable Gentleman in the Administration, without his

his offering, or calling for a State of the Debts at 1716, and 1727; only when all was over, That State of the Debts at 1727, with the Error of Three Hundred Thousand Pounds in it, mentioned before, was then laid before the House, being called for by other Gentlemen.

WHEN these Resolutions were reported to the House, Motions were made to recommit the Two First, containing the Sums Discharged, and the Sums Contracted since Christmas 1716; and, besides other Objections made to them, it was alledged, that they were not sufficiently justified

by proper and authentick Certificates.

You seem to be surprized, that, after so warm a Debate and so much Contention, a Vote should pass, Nemine Contradicente, for drawing up the Representation to His Majesty, upon the Resolutions of the House, which had been thus warmly contested. The true Reason of which is this; The Gentlemen, who were of a different Opinion, seeing that all farther Opposition would be fruitless, declined making another Division so late in the Evening, as it was, when this Motion was made, which would only have given more Trouble to the Members, who were already very much fatigued, on both Sides, with the Length of the Debate.

When the Committee, for drawing up the Representation, was appointed, it was adjourned from Week to Week, till the Chair-man brought it ready drawn; after which, I conceive, it was judged needless to attempt making any farther Alterations; but I cannot help mentioning, that many Sums were admitted to stand in it, though under various Restrictions and Distinctions, which were first of all taken notice of by the Honourable Member, and were not in the Paper given him by the Gentleman in the Administration.

FROM

FROM this imperfect View of these Proceedings, and what I shall have occasion to mention hereafter, you will, I believe, find some Reason to conclude that it was not Pique, Resentment and Passion, as it was industriously represented, but a true Regard for the Publick Welfare, from an Apprehension that our Debts had been increased since 1716, which produced this Opposition. I doubt not, you will be sensible, that it would have been scarce possible for you to have fully comprehended the Proceedings upon this Occasion, without an exact Knowledge of these Particulars, and see the Necessity I was under of making it thus Personal, which I should otherwise have most willingly avoided; for I think, that neither the Credit, nor Reputation of this or that Man, or any Number of Men whatever, ought to be put in Balance with the true Information of the King and the Kingdom, in this great and important Article of the Publick Debts.

YET thus much I cannot help observing, that notwithstanding the great Inequality of Numbers, and all other Advantages on the Side of the Gentleman in the Administration; I do not hear, that either He or his Friends have expressed any great Triumph in the Success of it, but seem very modestaly to confine themselves to the Contents of the

Representation itself.

I MUST take Notice, that you are under a Mistake in believing that both the Accounts in this Representation are attested by Authentick Certificates, called for by the House of Commons, and laid before them by the proper Officers; for though it is true that some particular Articles were vouched, in the Manner before-related, by an Under Clerk of the Exchequer, called to the Bar for that Purpose; yet the Account in General, as it stands in the Representation, is not pretended to be Authentically Attested.

tested, but is formed from private Papers, produced by the Gentleman in the Administration, to maintain his Affertions in the First Debate; and you must be sensible, that the Whole could not be certified from the Exchequer, several of the Articles (as the Representation itself observes) being Estimates only. Some Gentlemen thought this very defective, and different from the usual Regularity and Forms, observed in such Proceedings; for though this State, as they observed, was attested by a Gentleman (to whose Veracity it would be indecent for any private Man to make any Objection) yet they thought it improper for the House to found their Resolutions on the Credit or Affertion of any fingle Person, how Great or Powerful, or Upright soever: and, indeed, agreeable to their Conduct in this Respect, we find a very just Observation in the Works of this Gentleman himself. when he took the Liberty to make Remarks on the Representation of the House of Commons, at the latter End of the Reign of Queen ANNE; which, by the Way, I cannot help thinking a full Justification of any Person, who may take the Liberty to make Remarks on this Representation.

THE Observation of the Gentleman before-mentioned, upon that Occasion, was in the following

remarkable Words, (viz.)

"THAT the People do not only claim, as their Right and Privilege, to have a Daily Account of the Proceedings of the House of Commons; but they think they are competent Judges of whatever is transacted by their Representatives; and they conceive themselves sufficiently intitled to debate and reason, to censure or approve All

^{*} Vide The Debts of the Nation, Stated and Considered in Four Papers, in the Year 1712.

"THINGS and PERSONS, that at any Time come before the PARLIAMENT; and he, who hath but read the Votes, takes upon him to determine as peremptorily, as if he was fully informed, not only of the Facts, but of all the Reasonings and Motives, that induced the House to come to such Resolutions; and no Body can be ignorant what strange Conclusions are often drawn from hence, and what gross Mistakes pass upon the World.

"This is evident to every Man, that hears ⁶⁶ the common Notions and Opinions, which we " find are generally received, and which would "appear to us most unaccountable, if we were " not determined wilfully and ignorantly to espouse and maintain whatever is thought necessary for the Support of a Party. I believe there never was a more notorious Instance of this, than in "the present Case; since I am told, that in every " Coffee-House and Ale-House, in some Counties, I " may hear it with Confidence afferted, and genec rally believed, that we have been lately plundered of Five and Thirty Millions of the Publick Mo-" ney; and, if I should argue the Matter with these People, and endeavour to shew the Falsity " or Absurdity of such an Opinion, their Resuge would be to the Resolutions of the House of "Commons."

I SHALL therefore continue, in the Words of this Gentleman, (who was not, at that Time, a-shamed of the Name of a Patriot, however ridiculous he may think it now) to warn you, not to charge your own, or the mistaken Conclusions of others upon the Resolutions of the House, by wresting the Meaning of them beyond what the Words do naturally import, or to put Constructions upon them, which it is impossible to suppose the House of Commons could intend, which to me

" seems to be the highest Presumption; and therefore " in Justice to the present Parliament, as well as to " those concerned in these Resolutions, I will endea-" vour to set them in a true Light, to clear them " of the Mistakes and Misrepresentations, which I " find have been made through the Ignorance of " fome, and, I wish I could not add, through the

" Malice and Industry of others."

THE Case at that Time was, that the Earl of Godolphin's Ministry had been charged, by a mistaken Construction of the Resolutions of the House of Commons, with having plundered the Nation of Thirtyfive Millions; and I will appeal to you, Sir, whether you have not heard the present Ministry as unreasonably complimented, for having saved the Nation Twenty Millions, by an equally mistaken Interpretation of a Paragraph in the Representation now before us.

I no not mention this with any Design to rob those great Persons of any Part of their Glory, or to depreciate the Merits of their Administration, but to strip their Characters of false and undeserved Praise, which is, in Effect, only Satire in Disguise, and that too of the severest Kind.

IF you carefully attend to the Words of the Representation, you will find it says, That the several National Debts, contrasted and incurred fince the 25th of December, 1716, for Answering and Defraying the Annual Charges and Expences of the Publick, for the Current Service of the several Years. fince the said 25th of December, 1716, including the whole Debt of the Navy, as it stood on the 31st Day of December, 1727, amount to the Sum of Two Millions, Six Hundred and Five Thousand, Five Hundred and Forty-five Pounds, Sixteen Shillings and Three Farthings; by which it is plain, that it is not meant to affirm or infinuate, that no other National Debts have been made or arisen within this Time;

Time; for it is acknowledged in the Representation itself, that there are others; and notwithstanding a long Paragraph (P. 138.) which may appear, at first Sight, to be put there, in order to prove that the Sum of One Hundred and Forty Thousand, Eight Hundred Eighty-four Pounds, Six Shillings, and Three Pence Farthing (for the Interest of the Four Lotteries) ought not to be added to the Account of Debts increased; yet when I consider the Design of this Representation, which is for the Sake of Truth, I cannot help thinking, that this Sum was intended to be reckon'd a Part of the increased Debt. because it was undeniably incurred fince the Year 1716; and though the Deficiencies of Three of those Lottery-Funds only, as alledged in the Representation, might amount at Lady-Day, 1717, to above Two Hundred and Seventy Thousand Pounds; yet in the Whole, there was more than sufficient to pay the Interest, due upon them all, though perhaps not Surplus enough, at that Time, to answer the Original Computation of the Produce of those Funds, for paying off the Principal in Thirty-two Years. It does not therefore seem to be any Proof, that the Sum of 140,884 l. 6 s. $3\frac{r}{4}d$. ought not to be added to the Debts increased; however the forementioned Interpretation of this labour'd Paragraph may discover the zealous Endeavours of some Perfons to distinguish away the most minute Articles, for fear of swelling the Account.

This is likewise acknowledged to be the Case of several other Sums, mentioned in the Representation (P. 140) which are not denied to be Debts, now owing by the Nation, and arisen since the Year 1716, but fall under the nice and prudent Dissinction before-mentioned, of Debts increased, and Debts incurred since that Time; which I desire you to carry in your Memory, because it will explain to you the Reason of the great Difference you will find

find between the State of the Publick Debts, in the Representation, and the State of the whole National Debt, as it appears to be at Christmas last, by the Certificate before-mentioned; for when the several Sums, left out of this Certificate (which cannot be denied to be Debts, now standing out) are added to it, the Whole Debt of the Kingdom will appear to be increased, instead of being diminished, since the Year 1716; and this, I presume, was what the Honourable Member originally meant, when he afferted, that there was a Balance of some Millions on the other Side; but he being forced into another Method, and obliged to follow the Gentleman in the Administration, the State of the National Debt, as it stood at Christmas, 1716, and Christmas last, became no Part of the Debate: but, for your Information, and at your Request I will annex it to the End of this Letter, and likewife the State of the Account, as first delivered by the Gentleman in the Administration, with his own subsequent Alterations, and the Additions of the Honourable Member before-mentioned.

No Body, I believe, will deny that all * Misreprefentations of the State of our Debt, or the Publick
Credit, are highly dangerous and criminal, and
may, according to the Representation, serve a double
Purpose; for, as artful Insinuations may, on one
Side, be thrown out, in order to make our Fellow
Subjects restless and uneasy under their present Difficulties, by persuading them they are endless and inextricable; so, on the other Hand, false States of
Facts may be drawn up and published, in order to
make us indolent and supine under any Difficulties,
and the Load of any Debts, which Ministers may
think sit to lay upon us, by persuading us that they

F Vide The Representation, p. 134.

will be soon paid off and discharged. The First of these may incline us to be so apprehensive of new Engagements, as rather to suffer all sorts of Insults and Injuries, than by endeavouring to do ourselves Justice, to enter into new Expences, which may be represented destructive and intolerable. The Last may delude us so much, as to engage us, at all Times, to enter readily into any Expence, how little Reason soever there may be for doing it. What I would therefore urge from this is, that a false State of Facts, either Way, is equally dangerous, by making us either too backward or too ready to engage in new Expences. As we should not on the one Hand refuse any Sum (notwithstanding the great Load of our present Debts) if it be absolutely necessary for the Service, Interest, or Honour of his Majesty and the Nation; so, on the other, we ought to be so sparing, as not to be ashamed of Frugality in the most minute Article, if we can exercife it with Safety. For this Reason, I would have been for faving even the 25,000 l. granted to the Duke of Wolfembuttle, which I could never bring my self to believe was of absolute Necessity for the Sasety of these Kingdoms; and yet, at the same Time, I willingly gave my Vote for 500,000 1. for the Payment of the Seamens Wages, because both the Interest and Honour of the Nation evidently required it.

This, however, shews how necessary it is for all Persons, who pay Taxes, and especially the Friends of the present Government (whom I take to be the Body of the People in general) to be rightly apprized of the Truth of this Matter. Let our Enemies think as falsly of us as they please, it ought to give us no Concern. If they conceive too despicable an Opinion of our Strength and Wealth, I hope we shall, on a proper Occasion, convince them of their Error. If they entertain

too high an Opinion of us, let them go on in such an Opinion, which will make them the less willing to offend us, and keep us out of new Difficulties and Expences; but if we our/elves are to think, that we are not less considerable and formidable than in the Time of any of his Majesty's Royal Predecessors. notwithstanding our present beavy Debts, I am afraid that we shall only deceive ourselves; for little, I think, need be faid to evince the Truth of this Proposition, that we are not in so good a Situation, when we are incumber'd with a Debt of above Fifty Millions, as we should be, provided we owed nothing at all; and consequently, that our present Circumstances are not so flourishing as they have formerly been; nor can this be supposed to be the true Meaning of the Representation itself, since it is expresly said, in the very Page before, that the Commons of Great Britain were truly sensible of the Weight of this National Debt, a Burthen of itself sufficient to create some Uneasiness in the Minds of the People, without any Aggravations or Misreprefentations.

Ar the same Time, I am far from believing the Wealth and Power of Great Britain to be near ex-

hausted.

Ir therefore any Persons have attempted to disturb the Quiet and Satisfaction, that almost universally prevailed in the Minds of the People, by publishing and promoting, with the greatest Industry, most notorious Misrepresentations of the true State of our Debts, in order to propagate and disperse groundless Jealousies and Apprehensions through the Kingdom, they deserve the severest Punishment, which the Laws can inflict; but if they were actuated by an honest desire to explain and render intelligible this great Mystery, of so much Importance to the publick Welfare, I think they have done eminent Service to their Country; and though the first Movers in this Affair should have been mistaken in some Things they advanced; yet, if their Errors proceeded from no ill Design, they ought to be forgiven, nay, applauded; since what they did, engaged others to contradict them, which hath by Degrees produced that Light, which we at present enjoy; and I may, I believe, venture to affirm, that where there was one Man, two or three Years ago, who knew any thing of this Matter, there are now an Hundred, at least, who have a pretty good Notion of it.

I MUST confess, indeed, that I never heard any Body affert or infinuate, as it seems to be implied in the Representation, that the new Debts contracted did not only EQUAL, but by several Millions EXCEED the Amount of the old Debts discharged.

NEITHER did I ever meet with any Man, who attempted to lessen the just Value of the Sinking Fund; for whoever is properly the Author of it (a Dispute which I shall endeavour to decide, before I conclude this Letter) it must be allowed to be of great Advantage to the Nation, whilst the Produce of it is religiously applied, as it is strongly appropriated, to the Payment of our Debts.

But though I never yet heard any Body endeavour to represent the Produce of the Sinking Fund to be little and inconsiderable; yet I cannot deny, that I have heard Multitudes complain of wrong and imprudent Measures, bad Oeconomy, Neglett, Mismanagement and unnecessary Expences; but I laid no great Stress upon them, till I met with them again in the Representation.

I HOPE, however, it is not to be concluded, that because some Persons have made false States of our Debts, therefore no Body is at Liberty to make a true one, without the Imputation of so wicked a Design, as that of endeavouring to render their Fellow

Fellow Subjects refiles and uneasy under their prefent Difficulties. If there are any such People, it is to be hoped, that they will ever meet with Difappointments; and it is a great Satisfaction to every good Subject to observe, that our late Parliaments have preferr'd the most ready and chearful Compliance with all the Demands of the Crown to any other peevish Considerations whatsoever: and have not only given Money, upon feveral great Emergencies, without Limitation or Account, as often as it hath been asked, but have even chosen to hazard some little Dangers, and what scrupulous People may imagine to be small Innovations on our Constitution in this great and essential Point of granting Money, rather than give the Ministers too much Trouble by the unleasonable Opposition, which they must have met with, in the usual slow Ways of proceeding on these Occasions.

Ir there is really any Danger to the Publick, from false and malicious Misrepresentations of our Debts, nothing certainly is more to be wished than to see the whole National Debt stated in so clear and plain a Manner, as would make it impracticable to impose any Falshoods on the Publick for the suture; which would stop the Mouths of the most obstinate Cavillers; for where the Truth of Things is capable of Demonstration, as Accounts are, bare Assertions only without Proof, though they come from the greatest Hands, will neither convince those, who have been led into Error, nor confirm the well-intentioned in the Be-

lief of the Truth.

THE Accounts, in the Representation, have no doubt fully answer'd the Ends proposed by them; and the Reasons given for Stating them in that Manner, were certainly very strong to those, who chose this Method as the best: Yet the Stating them in another Manner, may give Satisfaction to

fome

some Persons who may not understand them so well in the other; and I prefume no Body will deay that this may be done with the strictest regard to Truth, without being liable to the Objection of having recourse to imaginary States of our Debts, and putting fictitious Values upon them, in order to make Balances from thence to serve a Purpose; for we have a very certain. Rule to guide us, the Account which was actually delivered into Parliament, as it stood in the Year 1716; pursuant to which, many Clauses, appropriating the Sinking Fund, have been past, expresly applying it to the Payment of the Principal and Interest of such National Debts and Incumbrances as were incurred before Christmas, 1716; and all Accounts of the Publick Debts, not founded upon this, must be allowed to be made at Pleasure.

I SHALL now proceed to communicate to you the most remarkable Observations, which were made in the House upon some of the Articles in the Representation, as far as I can recollect them, when this Affair was depending before us. But I must desire you not to look on these in any other Light than as some Points necessary to clear up the true

Meaning of the Representation.

You cannot have avoided taking Notice that the Account of Debts discharged is made up to Lady-Day last; whereas, the Account of Debts incurred is stated to Christmas only; which makes no small Difference upon the Balance of the Whole, and is indeed the more remarkable, because the Honourable Gentleman in the Administration, who had so great a Share in forming these Accounts, complains (in his Observations upon the Navy Debt, in the Year 1711) of the like Instance, as an unsair Artisce made use of by that Administration.

"To take Credit, Jays He, for the Money received for the Use of the Navy, between Michaelmas

and

and Christmas, and not to charge the Expences in that Time, is to take Credit for five Quarters, and charge themselves with but four."

This, perhaps, may seem to you to be just the same Case as taking Credit for all Debts discharged and to be discharged at Lady-Day, and excluding all Debts contracted between Christmas and that Time; and so it certainly is; but then you must look on it only as another Proof, that we ought not to understand the Representation in the vulgar Sense, by imagining that all Debts contracted and incurred since the Year 1716 are included in it.

IT is scarce possible to read the Articles of 1,603,987l. 8s. 1 ½d. and 548,939l. 12s. 6 ½d. in Army Debentures paid off, without being apt to go into the common Opinion, that one Million and a halfat least of this Sum may be justly looked upon as a Debt contracted fince 1716; for I believe I may appeal to the *Gentlemen (to whom the Consideration of this Debt was referred, soon after his late Majesty's Accession) whether, upon the View which they then had of it, they thought it could ever exceed Five bundred thousand Pounds; and we know very well what Censures a † Gentleman suffered afterwards, for estimating it even so high as at Four hundred thousand Pounds only.

Bur perhaps when we consider the extraordinary Management of this Affair, it will not be surprizing to find the Debt swelled to so exorbitant a Sum. At first, the Commissioners were empower'd to state and allow only the Regimental Accounts for Pay, Cloathing, &c. and they were restrained by the Act 30 of the late King, from

^{*} The Right Honourable Gentleman in the Administration, and the Honourable Member.

[†] Archibald Hutchinson, Esq.

allowing any Demands, but what were pursuant to Establishments, or authorised by Warrants signed by his Majesty and counter-figned by the Treasury. But afterwards, by an Act 4to. of the King, these remarkable Words were added to the former Oath (viz.) and to examine and state the Demands of several FOREIGN PRINCES and STATES for Subsidies, during the late War. This furnished an Occasion to several extravagant Impositions, and was, in a manner, publishing a Si quis to all the Princes and States of Europe, to form Demands upon us: But how we came to be so particularly indulgent to these Debts, that Interest was allowed them from the 24th of June 1717 (though many of them were not set-tled and determined till four or five Years afterwards) I must leave to others to explain.

These Debentures were from 301. to 351. per Cent. Discount, before any Fund was settled for the Payment of the Interest; but a little before that was done, they were pick'd up, at that low Price, by some few Persons; which, it is said, have laid the Foundation of Estates, that may vie with the most antient Families of this Kingdom; and, by a particular good Fortune, they have been chosen out of all the Debts of the Publick to be first paid off, though they originally had no Fund appropriated for the Payment of Principal or Interest.

IT appears, by the Certificate from the Exchequer, that the Sum of 218,165 l. 165. 4 d. Part of this Article, was not paid off at Christmas last (to which Time the Account of Debts incurred is

stated) though it may have been fince.

THE Sum of 103,2721. 10s. said to be paid off in Nevis Debentures, is attended with some particular Circumstances, which are well worth Notice.

UPON drawing the Civil List Lottery (in the Year 1726) this Sum remained in those Tickets in the

the Exchequer. I am almost ashamed to explain to you bow this came to pass; but for the sake of Truth, and the better Information and Satisfaction of all the good People of England, I must acquaint you that it was occasioned by some certain Favourites refusing to take out their Tickets, when they were at Discount, which they had subscribed for, as usual, hoping to make an Advantage of them. This obliged the Government to stand the Chance of drawing, because selling the Tickets would have brought a greater Discount upon them; and the Loss from hence must have fallen either on the Civil Lift or Current Service of the next Year. To prevent which Inconvenience, a Clause was obtained the next Year, in an Act to permit any Persons to exchange Nevis Debentures for Civil List Annuities, to the the Amount of this Sum; by which means this 103,272 l. 10s. was taken out of the Sinking Fund (which could not have been applied to the Payment of the Civil List Debt, but might be applied to the Nevis Debentures) to answer the prefent Turn, though at some Loss to the Publick; for this Money would have paid off a Debt at 4 per Cent. and Nevis Debentures carried 3 per Cent. only. This I per Cent. Difference is 10321. 145. which, at 25 Years Purchase, amounts to the Sum of 25,8171. 10s. and if you add to this Sum 12,0001. paid for the Charges of drawing the Lottery, and 76571. 10 s. more lost by the Chances, the Publick hath been at the Expence of 45,475 l. 10s. for paying of this 103,272 l. 10s. for the present Conveniency; which is not much short of the Money that these Debentures were probably purchased for, they having been at about 501. per Cent. Discount; which must be allowed to be a small Deviation from that constant Frugality, which hath been observed in husbanding the Publick Treasure, and of that uninterrupted uniform System, which hath been purfued fued in Support of the Publick Credit, and for the more speedy Payment of the National Debt!

I MUST farther acquaint you that 72,5991. 14s. only was exchanged at Christmas 1727, and the remaining 68,5341. 1s. 14d. Part of this 103,2721.10s. is not yet exchanged, and therefore may seem to be not paid off; for by a Clause, in the Ast of the last Session for Sale of Annuities to the Bank, farther Time is given for exchanging these Debentures, and it is possible that they may never be exchanged; since the Nevis Debentures are acknowledged to be a National Debt, and the Sinking Fund appropriated to the Payment of it; whereas it remains doubtful for the present, whether the Civil List Debt is to be paid by Court or Country; though I am very unwilling to believe that this Matter was kept in Doubt, with a View of excluding it from the Account of the National Debt.

You will observe, Sir, (with Relation to these two last Articles of Army Debentures and Nevis Debentures) that the Representation mentions only the Sums in general which have been paid off, without entering into the particular Circumstances of the Rise and Increase of those Debts. This was foreign to the Purpose of the House, and the Nature of a Representation, which ought always to be short; but seems to be very proper in this Explanatory Letter, which is designed to corroborate the Representation, by revealing to the Curious, as well as to Those who are not acquainted with these Affairs, the most dark and intricate Parts of the National Debt.

You take Notice, that it is not very usual to make Account of Debts and Payments by Way of Estimate, when they can be done otherwise, because such Accounts may certainly be increased or diminished at pleasure. Your Remark is very just, and I must acknowledge that this is the Case up-

on the Article of the Coal-Tax, which stands thus. By an Att of the 9th of the late Queen, this whole Duty was given for building fifty new Churches in London, and was to commence from the 14th Day of May, 1716, and to determine the 29th of September, 1724. By an Act 1 mo Geo: this Tax was continued one Year longer only, to provide a Maintenance for the Ministers of these Churches; so that it is plain and certain, that by Vertue of these two Acts, there could have been no Debt upon this Fund in the Year 1727, since no more was granted than what the Tax produced; which was to cease in the Year 1725; and if we may depend upon the Register in the Exchequer, the Sum of 164,000 l. and no more, was borrowed upon the Credit of these two Acts, and hath been long fince paid off.

IT must be farther considered, that as this Tax was local, so was the Application of it likewife, by the two first Acts, it being intirely for the Benefit and Beautifying of the City of London, which paid the greatest Part of the Duty. How then, will some People say, can the Produce of this Fund, given for such a particular Service, be estimated, with Propriety, for any certain Term of Years, and stated as a Publick Debt, any more than the Produce of any Turn-pike in the Kingdom? And if this should be allowed to be just reasoning, the Consequence would be, that the Sum of 346,860 l. ought to be deducted out of the Sum said to be discharged, and 193,400 l. added to the Account of new Debts contracted since 1716; which, though it is called a small Difference, may be thought by some People not inconfiderable.

By an Act, passed in the Year 1719, this Tax was put upon a quite different Foot; for a Sum of 360,000 l. was given for the Use of the Churches, out of one Part of it, to commence from Lady-Day

Day 1719, to be paid in 32 Years; and the 193,140 l. remaining unpaid of this Sum, which is fet down as a Debt before 1716, appears to be contracted, by what is faid before, by Vertue of this Att, and by no other Means whatever; for if the Churches had received the Benefit of the whole Duty to Mich. 1725, as the two first Atts appropriated it, that Service had been answer'd; but the Sum of 500,000 l. was immediately wanted for the current Service of the Year 1719, and therefore the annual Sum of 30,559 l. 14s. was then taken out of the Coal-Duty, to raise this Money by Way of Lottery; and therefore whatever Debts are upon this Fund, they can bear Date but from this Time only.

IT is true indeed, that by the other Method of stating the Account, there is a nominal Sum of 346,860l. gained, towards swelling the Total of Debts discharged; and 193,140l. got rid of, out of the Account of New Debts contrasted since 1716; which, as it is allowed, will make a small Difference in the Account; but then, perhaps, you will ask, whether the Nation is really the richer or

less in Debt by this Manner of stating it?

The net Debt of the Navy in 1716 is said, in the Representation, to be 709,096 l. 195. 8 ½ d.; from whence I find it is generally understood that the Whole of that Sum hath been since discharged in Money, Whereas, on the 8th of March last (the very Day on which the Representation came into the House, and was agreed to, upon a Division) an Account, which had been called for a little before, was delivered from the Commissioners of the Navy, certifying that the Sum of 89,835 l. 35.3 d. being old Arrears, and Part of this Debt, was not paid.

I MENTION this, not so much to shew that it will make any material Difference in the Account, as to confess to you that the Fact in the Represen-

tation stands contradicted by the Account since delivered to the House; and I am ready to allow that much the same Sum may be deducted out of the present Debt of the Navy; but such little Errors are unavoidable in long and intricate Accounts; especially when we endeavour to adjust them, in publick Assemblies, in too precipitate a Manner.

Ir will be necessary, under this Head, to put you in mind that the Sum of 334,2391. 16s. 1d. was given by Parliament, in Tallies of Sol. to-wards the Payment of this Debt in the Year 1717; and the Navy Bills, by reason of a very great Discount upon them, being become an heavy Load on this favourite Branch of the Publick Service, the Parliament, in the Year 1722, gave a Million out of the Sinking Fund, by Enchequer Bills, for the compleat and entire Discharge of this Debt; forgetting, as it is to be profumed, the 334,239 l. 16 s. 1 d. which they had given towards it, in the Year 1717, as before-mentioned. By these Means the Sum of 290,903 l. os. 3 d. of the Sinking Fund hath been applied to the Current Service of the Year. This deserves more particular Notice, both on Account of the Sum it self, and the Misapplication of so much of the Sinking Fund; as well as to shew that those Men, who value themselves up-on having the most perfect Knowledge and the greatest Experience in these Affairs, may be sometimes mistaken; especially since it was afferted, in the strongest Manner, in the House, that not one Farthing of this sacred Treasure, set apart for the Payment of the National Debt at 1716, had by any Means or Methods what seever been applied to any other Service, even by Consent of Parliament; and a general Defiance, as usual, was thrown out for any Man to prove the contrary; yet this Gentleman was soon after obliged to acknowledge the Truth of this Fast, as well as his own Ignorance of it; and the Account was alter'd accordingly.

You will, I believe, concur with me in admiring the great Wisdom and Foresight of some Persons, who, just before this Million was granted, bought up all the Navy Bills they could meet with, at the then high Discount, which was no small Profit to themselves, and no inconsiderable Addition to the Superstructure, which hath been raised upon the

good Foundation of the Army Debentures.

AFTER the very grievous and heavy Complaints, which you have read in the Beginning of the Representations, against imaginary Debts and fittitious Values put upon them by ill-designing Men at their own Will and Pleasure; you tell me that you are not a little surprized to see this Account of Debts discharged closed with an Article of such a Nature, and an estimated Value put upon so small a Sum as the Short Annuities, remaining unredeemed, in order to make, as you call it, an imaginary Discharge of 97,343 l. 8s. deducting the Error of 22,357 l. 8s. 4d. Your Objection hath a great deal of Weight; and, upon Examination, I confess it appears to be even stronger than you have put it; for it seems very extraordinary to make the S. S. Act any Reason or Ground for estimating these Annuities at 14 Years Purchase to the Publick; since the S. S. Company was obliged, by the same Act, to pay into the Exchequer above seven Millions, for taking in all the Debts; in which Sum, two Years Purchase of these Annuities were computed to be paid back again; so that the Publick was to have paid twelve Years Purchase only; though this Part of the Bargain was remitted; yet that was done afterwards by another Act of Parliament, and for well-known Reasons, which I may hereafter enlarge upon.

AND farther there seems to be a very wide Difference between these Cases; for, by the S. S. Att, those Annuities were repurchased for the Benefit of the Publick, in order to be turned in-

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to a redeemable Debt, and made subject to a Reduction of Interest. But in the Case before us, the Publick hath paid the Yearly Annuity upon this Sum, from the Year 1720, and must pay it on to the End of the Term granted; and therefore by what Method of Reasoning we can be said to have gained this Sum, I must confess, upon Consideration, I do not understand; and I believe it will puzzle the ablest Accountant now in being to prove.

For, on the contrary, as this Annuity of 24,335 l. 17 s. hath been paid from June 1720, (the Time of the S. S. Subscription) to the 24th of December last (which is Seven Years and a Half) it amounts in this Time to the Sum of 182,528 l. 18 s. 6 d. actually paid by the Publick, instead of 97,343 l. 8 s. gained; for unless this Annuity had been repurchased, there could be no Gain, and consequently the Discharge of so much

Debt seems to be imaginary only.

IT is very well known what Clamours and Outcries were raised against a * Gentleman, some Years ago, for valuing these and the Long Annuities at the Price which they bore in Exchange-Alley, and making the advanced Price an Increase of the National Debt; and, I doubt not, that in Case any Man should now State the Long Annuities unsubscribed to the S. S. Company, in the same Manner, and make an Addition of about a Million and a Half by these Means to our Debts, as stated in the last Account from the Exchequer; he would not escape the severest Censures, but be termed, in the Words of the Representation, a Disturber of the Publick Quiet, by putting sictitious Values upon the Debts, at his own Will and Pleasure, and from thence making Balances to serve bis Purpose.

^{*} Archibald Hutchinson, E/q;

I r is therefore to be wished, that this 97,343 l. 8 s. had not been brought into the Account, that ill-designing and malicious People, Sowers of Sedition, and Enemies to their Country, might not have had such an Handle for their Justification.

BESIDES, I have met with some Persons, who, by taking Notice of the Manner in which this Affair was conducted from Beginning to End, are apt to suspect that the Totals of the Two Accounts were first resolved upon, and having been once affirmed in the House, all Methods were used to make them come as near as possible to these Sums.

This I mention, only to shew the Inconveniencies and Mischiefs, which may arise to the Publick from this Way of making Debts, and the Payments of them (as the Representation very justly observes) by imaginary Estimates, and sistitious Va-

luations of lapsed Time.

I HAVE now laid before you, with the Sincerity and Plainness, which you required from me, what occurred to me, or was observed by others, on this first Account, which I thought proper to do impartially on both Sides, that you might form a better Judgment on what Foundation the Representation is built; and I can with great Truth affure you, that I have not wilfully misrepresented one single Fact; but, as I am not fond of my own Opinion, I submit these Observations intirely to your Judgment, and shall be glad to be set right in any Thing, in which you may think I am mistaken; and for your greater Ease in judging this Affair, I have subjoined a short Abstract of the Account in the Light in which it appears to me: Viz.

An Abstract of such National Debts as were incurred before the 25th of December 1716, and were discharged the 25th of December 1727.

Total Sum Discharged in the Representation, - - - \} 6,648,762 of 1\frac{1}{5}

Deduct,

l. s. d.

Army Debentures

unpaid at Christmas 1727,

Civil Lift Lottery, 2,260 00 0

Old Exchequer Bills, - 2,200 00 0

Nevis Debentures, - 68,534 of 12

Old Arrears of the 89,835 03

Estimated Debt upon the Coal 346,860 00 0 Duty,

Mistaken Gain upon the Short Annuities, 97,343 08 0

825,198 08 9

Remains, 5,823,563 16 4 €

This is the Sum that appears to me to have been paid fince 1716, the Honour of which is not due to any Man now living, and would not, I believe, have been less, if a certain great Person had never been born.

IF you think it too nice to deduct the two first Sums out of the Account, because Lady-Day is now past, and the Lottery of 1713 now paid, you may strike them out, if you please; but then you must for the same Reason, add the Sum of 504,094 l. 18 s. 10 d. now borrowed on the Coal Tax, to the next Account of the Debts incurred since 1716, which I have not done, in order to avoid the least Imputation of want of Candour, or a Desire of swelling that Account.

AND for the same Reason, I have not, in this Place, added the Three Millions, &c. allowed by the Publick for repurchasing the Long and Short Annuities; though I believe I shall convince you, before I conclude this Letter, that That Debt may as justly be placed to this Head, as any Article in

the Account.

Some People, perhaps, who have not looked into these Affairs, may be surprized to hear that we have contracted any new Debts within this Time for the current Services of the Year, considering that we have enjoyed as full a Peace, for more than twelve Years past, as the present State of Affairs seems to promise us for the like Time to come; for as to the unnatural Rebellion, at the Beginning of his late Majesty's Reign, it was (God be praised) of too short a Continuance to have caused a greater Expence than what the Forseitures, if rightly managed, were generally thought sufficient to discharge; and, to our great Happiness, all the Plots and Conspiracies which have been formed against us, have had no other Consequences,

than (what II hope they always will have) the Confusion of those who contrived them, and perhaps put us to some little Expence for Secret Service Money, which hath been lately found so necessary in Foreign as well as Domestick Concerns, that it is become almost as constant an Article as any of the Standing Provisions for the current Service of the Tear.

IT is so well known to whom and to what Causes the present embroiled Condition of the Assairs of Europe is owing, that it is unnecessary to trouble you with any Observations upon them. I heartily wish that the Advantages, which we may receive from our late Eupences, may give entire Satisfaction to the Publick of the Reasonableness and Necessity of them, without any Enquiry into the

Conduct of Those concerned

YET some Persons, whom I need not mention, seem to be so very sensible of the Reslections, which may arise on this Head, that they have taken great Pains to make this Part of our Debts appear to be less, by distinguishing them into Debts contrasted to make good the Desiciencies of former Funds and Debts contrasted for the current Services of the Year; by which Means the Sum of 1,322,442 l. 11 s. 1 d. is deducted out of the Total of Debts, allowed to be contrasted, and thereby the Debts for the current Services of the several Years, since 1716, are reduced to 2,605,545 l. 16s.

I AGREE with you, that the Purpose of this Diffinction is very plain and obvious; but, at the same Time, I must confess myself greatly at a Loss to understand the Reasoning, upon which it is built, or draw the same Consequences from it, which

others have done.

For, to begin with the Deficiencies of the S.S. Fund, whoever reads the Act 90 Anne, which establishes

establishes the S. S. Company, will find the strongest Clauses that can be drawn for making good all Desiciencies which may arise upon the Fund for their Payment; and the Treasurer of the Navy is not only required to supply all Deficiencies upon this Account, from Time to Time, out of any Money that shall happen to be in his Hands for the current Service of the Year (for which the Receipt of the Treasurer, or Cashier of the S. S. Company is allowed to be his Discharge) but in case of refusal, he is to incur all the Penalties and Forfeitures, to which any Officer of the Exchequer is made subject for misapplying the Publick Money; and this he was obliged to do without any farther Directions till the 27th of December 1716, when the general Martgage was to come in aid of this Fund; and though this Addition was generally thought to be much more than sufficient to pay the Interest to the Company, yet, to prevent the least Doubt or Suspicion in the Publick Creditors. that it was possible for them to suffer, there is an express Clause, that, in Case of any such Desicieney, it should be made good out of the next Aids in Parliament.

Ir we consider the *Deficiencies* upon the general Fund; and if it could be supposed, that the Honour and Justice of Parliament, in making good all Obligations of this Kind, was more strongly engaged in one Instance than another, it would be in relation to this Fund.

THE general Fund is a Collection of the several Duties appropriated, by Acts of Parliament, for paying the Principal and Interest of the Money lent upon the Four Latteries, in the Year 1711 and 1712, at which Time it was calculated, that the Produce of these Duties would pay off the Debts upon them in thirty-two Years; for which Reason

Reason it is expresly enacted, that the Surplus, after the Interest is paid, shall be applied towards paying off the Principal; and thus it continued to be applied till the Year 1717, when, by the fa-mous Att for Redeeming these Lottery Debts, the Proprietors had their Choice, either to be paid off; or to accept of a redeemable Annuity at 5 per Cent. payable at the BANK, instead of the EXCHEQUER; which most of them were prevailed on to accept, and the Bankers Debt was put upon the same Foot; but to the End, that the Publick as well as the Creditors might have the same Security, which they had before, of a Sinking Fund to pay off the Principal as well as Interest; it is expresly enacted, that the whole Sum of 724,849 l. 6s. 10 d. being the Sum which these Duties were computed to raise yearly for the Payment of these Lotteries, should from Michaelmas 1717, "and from thence-" forth for ever be made good; and that in "Case of any Deficiencies, the same should be supplied out of the first Aids to be granted in Parliament, next after such Desiciencies should appear and be immediately transferred to this ge-" neral Fund."

By this Ast it is plain and certain, that the Proprietors of these Debts had the same Right confirmed to them, which they enjoyed by the former Ast (viz.) that all Desiciencies should be made good out of the Money raised for the current Service of the Year, and that this Fund should be annually compleated to the Sum of 724,849 l. 6 s. 10 d.

THERE is something still more particular as to this Fund, which is, that the Parliament have directed the Interest of 3,351,848 l. by Army Debentures, Tallies of Sol, &c. (in which there is 509,127 l. 5 s. 6 d. for the Service of the Year

1716) to be paid out of this general Fund, these Debts having no Fund of their own appropriated for the Payment of the Principal or Interest, and the Interest of this new created Debt, placed upon this Fund, amounts to the Annual Sum of

133,6401.

THERE hath been paid on this Account, out of the general Fund, the Sum of 1,199,646 l. 175. to Michaelmas 1726, to which Time only it is set down in the Representation; from whence it appears that the Sinking Fund hath been so far from receiving annually some Proportion out of the Supplies of the Year, that it hath actually paid this 1,199,646 l. 175. towards the current Service of the Year, because this Interest must otherwise have been raised by some new Funds, and the Sinking Fund now stands charged with the Payment of the whole New created Debt of 3,351,548 l. Principal and Interest.

In these Circumstances of the General Fund, I believe you will think with me, that there was no great Merit in making good the Deficiencies upon it, nor any great Favour done to the Sinking Fund

by those Means.

FOR, as the Surplus of the General Fund is Part of the Sinking Fund, the Sinking Fund would have produced so much less Money, and consequently there would have been so much less discharged of the Debis, if these Deficiencies of the General Fund, and the other Deficiencies had not been made good.

THE Sum of 290,029 l. raised to make good the Deficiencies of the South-Sea Fund, and the Sum of 328,673 l. 4 s. 10 d. raised by the Addition to the South-Sea Capital, have likewise made the same

Addition to the Sinking Fund.

I MUST confess therefore, that I do not understand the Distinction, which is made upon these Three Heads of Deficiencies, nor the Reasoning that follows, in order to deduct these Sums out of the Debts contracted since the Establishment of the Sinking Fund; for as the Benefit of this 1,322,4421.

11 5. 1 d. has been taken in the first Account, towards increasing the Total of Debts discharged; it is certainly a manifest Mistake, if not worse, to deduct this Sum out of the Account of Debts contracted.

THE Sum of 33,242 l. 13 s. 4 d. which compleats the Sum of 544,142 l. 00 s. 10 d. added to the South-Sea Capital, by an Act 5° Geo. is, I prefume, left out of the Account of Debts contracted by Mistake; and I suppose it to be the Sum which the Company was allowed for taking in Part of the Lottery 1710, in Part of 37,500 l. which they were to have received, in case they had taken in all the Lottery; though this Sum of 32,242 l. 13 s. 4 d. is more than their Proportion; and no Body, I believe, will dispute that this is a Debt contracted since 1716, though not taken Notice of in the Representation.

As there is the same Clause in the Act for the Lottery 1710, for making good all Desiciencies, as before-mentioned, I believe it will likewise be granted, that the Sum of 168,748 l. 5 s. which appears by the Act, 5° Geo. to be in Arrear upon the Annual Payments, and turned into Principal upon their Subscription into the South-Sea Company, is another Debt contracted since 1716.

FOR I think it very plain, that the Deficiencies of these and all other Funds, whenever they happen, are so far from not being included in the Money to be provided for the current Service of the Year, that the Sense and Authority of all Parlia-

ments, fince the Revolution, have declared and enacted the contrary, and that they shall be made good out of the first Supplies, preferably to all other Services of the Year, and I believe will be allowed to be full as necessary as some Provisions which have been made.

Though no Minister can be thought to deserve any great Degree of Praise for boneftly discharging this Part of his Duty, which is to lay all Deficiencies before the Parliament, in order to their doing Justice to themselves and the Publick Creditors, by providing for them; yet I hope the Neglett or Omission of it, will always be esteemed highly Criminal; for this is not only necessary to fatisfy the Nation, that the Produce of the Sinking Fund (which is so solemnly appropriated to the Payment of our Debts) shall be annually compleated and applied to this Service; but it is farther Expedient, in our present Circumstances, to preserve the Publick Faith inviolable, and improve that general Satisfaction which, we are told, hath arison in all Degrees of People, and made the Purchase of the Publick Debts advance to a much higher Value than they were at before the Reduction of their Interest; for how can the Security of the Repayment of their Capital be mended, if the Deficiencies are not constantly provided for?

The foregoing Reasons will, I believe, sufficiently justify me in adding to the Account of Debts contrasted since 1716, the Sum of 140,8841,6 s. 3 d. Interest of the Four Lotteries, and the Bankers Debt, for the Quarter between Midsummer and Michaelmas 1717, acknowledged to be turned into Principal, and added to these Debts upon their Subscription into the Bank; and though it is said that the Desiciencies of Three of those Lotteries amounted to 270,000 l. yet this must be underfood

stood to be short only of the whole Sum, which these Funds were computed to raile, in order to pay off both Principal and Interest in Thirty-two Years; and one of these Lottery Funds always produced a very great Surplus; so that these Duties. as I observed before, produced more than was sufficient to pay the Interest of these four Latteries taken together; and it is certain, that the Fund for paying the Interest of the Bankers Debt could have no Deficiency; wherefore, besides this new Debt of 140,884 l. 6 s. 3 d. there hath been a Misapplication of this Sum out of the Sinking Fund, if the Money which would have paid this Interest out of its own Fund, and was turned into Principal, hath not been brought to the Credit of the Sinking Fund; which I shall leave to the Explanation of those whom it concerns.

But since so much Pains hath been taken to distinguish these Articles of Desiciency from the other Debts contracted since 1716, and the making them good is represented as a meritorious Act, I shall endeavour to make it a little more plain to you by a Case in private Life; something like which was hinted at in the House by the Honostrable Member.

SUPPOSE a Man inherits Two Estates of 9001. per Annum each; that one is Mortgaged to its sull Value, and the other is tied down to make good any Desiciencies which may arise: Suppose farther, that the clear Rent or Produce of the First Estate should fall short of 101. or 201. some Years of paying the Interest: But the Possessor of these Estates, instead of saving Money out of one Estate, to pay the contingent Desiciencies upon the other, spends the Whole of it, and lets the Arrear of Interest run on. In this Case, I desire to know whether the present Possessor may not be said to create this

this new Debt, fince he had no Right to spend more than what was left out of both Estates, after the Interest of the Mortgage was paid; for otherwise he might have spent the Whole 1000 l.per Annum, paying no Interest at all, and yet have pretended that he had contracted no new Debt.

But, if any thing was wanting to corroborate this Method of Reasoning in the strongest Manner. I have the Authority of that great Author, whom I have already quoted, in his brief Account of the Debts provided for by the South-Sea Att, &c. For an Attempt having been made, at that Time, to fix certain Sums of Deficiencies to the Earl of Godolphin's Account, after he was removed from his Employment, this Gentleman very justly observed, that "They ought not to be imputed to the late " Ministry, whose Charge must be allowed to deter-" mine with their Administration; but being now " made part of the gross Debt, which by this dar-" ling Project is no otherwise paid than by being " turned into a perpetual Debt, with an Interest ce of 6 l. per Cent. per Annum, must be admitted " to be an Increase, SINCE the Change of the " Ministry."

THE same Thing was done the last Session; and what can be a stronger Argument (AD HOMINEM at least) that all Debts occasioned by Desiciencies, ought to be ascribed to those Men, under whose Administration, or by whose Management

they are first suffered to become Debts?

This Gentleman makes use of the same Way of Reasoning in his Observations on the Debt of the Navy, and says, That though these Desiciencies are a necessary Cause of the Increase of the Debts, yet the Debts would have still remained the same, and the Publick would have found, that they had not the less to pay, though no Money had

had been borrowed for the Payment of them; but this may serve a present Turn, and be an Amusement to such Gentlemen as will give themselves the Trouble

to look no farther.

Is the Merits of those in the Administration have been so considerable for making good these small Sums of Desiciency in Ten Years past, of almost uninterrupted Peace and Tranquility, as to deserve such particular Notice; what Honours and Rewards were due to some former Ministers, who during a long and expensive War in 1696, accomplished the glorious Work of recoining our Money; and, in the next Year, as appears by Acts 8° 69 9° Guil. made good the Principal Sum of 5,160,459 l. 14 s. 9 d. in Desiciencies, besides a great Arrear of Interest, and in the 12th and 13th of the same Reign, paid several Arrears of Interest to the Sum of 145,953 l. 12 s.?

By an Act 1° Annæ, several Deficiencies were made good to the Amount of 2,338,628 l. 15s. 3 d. Principal, besides a great Arrear of Interest, and it must be allowed that the Act, which established the South-Sea Company, in the 9th of the late Queen, made a Provision for no less a Sum than 8,971,325 l. in Deficiencies, and gave no small

Support to the Publick Credit at that Time.

Tr we look back and confider the Difficulties which attended some of the Ministers of those Times (particularly in the Reign of our late glorious Deliverer King William) when Parties run at their full Height, their Numbers in a certain Place being near equal, and the Arts (which have been since so effectually put in Practice, for softening all Opposition) were not brought to such Persection, nor yet so prevailing; we must, I say, acknowledge, that such great and important Services as those before-mentioned, deserve the Thanks and grateful

grateful Remembrance of the Publick, and must put out of Countenance some modern Pretensions which have been made to the same Praises, without the same Merit, or any real Services done to

their Country.

WHAT I have said, in the former Part of my Letter, upon the Debt of 193,140 l. for the Use of the Churches, will, I believe, be sufficient to induce you to agree with me, that this is a Debt contracted by Act of Parliament since the Year 1716, and therefore ought to be added to the Account.

THE Article of the Navy Debt is reduced from 1,937,023 l. 4 s. 9½d. as it stood the 31st of December last, by a Payment of 199,742 l. 2 s. 6 d. made since that Time, out of the Money granted this Year for the Deficiencies of the Grants of last Year; and consequently those Desiciencies, which amount to 279,360 l. 1 s. 1 d. should be added to the Account of Debts incurred, for Reasons mentioned before on this Head.

GIVE me Leave to observe to you, in this Place, that the present Navy Debt is greater than hath been owing at any Time since the Year 1710; and is, in its Consequences, more expensive to the Nation than any of the Funds, when at their highest Interest.

His late Majesty was so sensible of this, that in his Speech to the Parliament, at the opening of the Session in October 1721, he complains, "That it did not only affect all other Publick Credit, but did greatly increase the Charge and Ex-

me pence of the current Service."

I'm must therefore in some Measure excite the Wonder of the Publick, that this Debt hath been suffer'd to run to so great a Sum, since the lessening of it would perhaps have been much better Husbandry.

bandry, than even borrowing Money upon the Land-Tax, at 3 per Cent. had that been really the Case; though it will appear to any one, who examines the Accounts, that by Anticipation of Interest upon the Tallies, before the Money was actually paid, more than 3 per Cent. hath been genenerally given.

I'r would also be some Satisfaction to the Publick, to know the Reasons why these Bills, which are upon the current Service of the Year, carry 5 per Cent. at the same Time that we are told

that the Supplies can be raised at 3 per Cent.

I must here take Notice again, that those Persons must be either very wise or very fortunate, who are generally possessed of the greatest Part of these Bills, and have such an Opportunity left of improving their Fortunes, when other People are reduced to 4 l. or 3 l. per Cent. but perhaps it may be thought, that the Nation is highly obliged to them for their great Care and Vigilance in preventing these Bills from coming to Market, which might depreciate the Value of all other Publick Securities.

I MUST here likewise take the Liberty to dissent from some Persons, so far as to think that the two Years Desiciencies, now due on the Land and Malt-Tax, are a National Debt, and ought to be reckoned as such in this Account, for the Reason which I have quoted before from the great Writer so often mentioned; since the Publick will find that they have so much to pay at last; and therefore, in my way of thinking, it will remain a Debt, till it is paid; for if we had not these Desiciencies annually to discharge, we should not certainly have Occasion to raise so much Money every Year; which would be some Ease to us, under our present Load of Debts and Taxes.

THESE

THESE Deficiencies arise from granting the Yaxes for more Money than it is known they will raise.

THE Land-Tax, for Instance, at two Shillings in the Pound, was formerly given for 960,000 l. and this was more than it did really produce; but in the Year 1722, (when the Management of these Assairs came into abler Hands, and a great Addition was made to our Standing Army, which hath been ever since kept up and lately increased) the Parliament was induced, by certain Reasons, to grant the Land-Tax for 40,000 l. per Annum more, and call it a Million, and so on in Proportion, when they laid three or four Shillings in the Pound.

Thus the Malt-Tax again (which had been given for 700,000 l. per Annum, and never produced, communibus annis, above 560,000 l. per Annum) was at the same Time given for 750,000 l. from whence many Gentlemen were deceived into a Belief, that they had sufficiently provided for all the Services, and that all the Money they had voted for those Purposes, would be actually raised within the Year, because they had fixed such a nominal

Value upon these Taxes.

A NEW Way of providing for these Desiciencies hath also lately prevailed; which is by a general Clause, in any Act of Parliament, to place them upon the next Year's Aids; and, by this Method, they more easily slip the Observation of Gentlemen, than they would do if the former Method of providing for them was still in Practice; for then a distinct Account of the Sum, to which these Desiciencies did amount, would be first laid before the Committee of Supply, and there voted as other Services are, instead of being blended, as they are now, in one general Article, with the Desiciencies of the Grants; by which Means, if I may be al-

lowed to use the Expression, we steal into Debt

every Year.

SUCH a Manner of proceeding would not be furprizing in Men, who are defirous only to get rid of the present Evil, and leave the next Year to take Care of its felf; though constant Experience hath shewn us, that scarce any Year is without some Exigence or other, to make us run farther in Debt, instead of paying off these old Arrears; but it is to be hoped, that when Affairs are settled, (which cannot furely remain much longer in their present Situation) the Parliament will think of putting a Stop to these Measures, and agree to no farther Expences, for our ordinary Services at least, than what it is well known the several Grants will actually raise within the Year; for. otherwise we shall be every Year contracting new Debts, though there may not always be new. Funds to pay them; so that if there should happen to be any urgent Necessity to raise greater Supplies, they must fall very heavy upon the People; and one would think that a constant Anticipation of one Quarter upon the Land-Tax, and Half a Year upon the Malt, was a sufficient Debt upon the current Service of the Year.

Notice indeed hath been often taken of these Proceedings; but whenever they are mentioned, a Person is never wanting, remarkable for his great Love of Frugality, to affert that it is the best Husbandry; and let who will deny it, he still maintains

it, and the World must believe it.

However, the Consequences of this Practice are very evident since 1722; for when two Years Deficiencies had passed in this manner, the Parliament was induced to make a Provision for Part of them by the famous Pot-Ast; and to make good the Deficiencies at Christmas 1726, another new Debt

Debt of 370,000 l. was created upon the Surplus of the Coal-Tax. There was indeed about 240,000 l. raifed for the Year 1727, more than was voted; but what with these annual Desiciencies, and the annual Vote of Credit, a new Debt of 279,360 l. Is. I d. was to be provided for at Christmas last; and these Sums make above 500,000 l. of the new Debt upon the Coal-Tax.

It was said in the House, that this was the easiest Way of raising the Supply; and very possibly it might be so to some Persons; for it is certain, that the Continuance of four Shillings on Land, which had been submitted to, not without some Difficulty, the Year before, would not have passed

fo glibly.

You will, no doubt, observe, that though the Deficiencies of the Land and Malt-Tax of former Years, and the Deficiencies of the Grants of the last Year, are nominally paid off by these Annuities on Coal; yet the Kingdom still owes the same Money under another Denomination, as was the Case of the darling South-Sea Project, mentioned by the great Author before.

The true Reason of the Distinctions, relating to these Desiciencies, as well as those on former Funds, seems to be this. When an unusual Number of Standing Forces is kept up, and large Squadrons of Ships are sent Abroad, at a much greater Expence than can be supplied by Money raised within the Year, without exciting the Curiosity of the Publick to an Enquiry into the Reasons of them in Times of Peace, or perhaps raising the Complaints and Murmurs of the People; then, I say, Debts are contracted, in order to hide them for the present, and Attempts are afterwards made to throw them upon any other Causes than the

true ones; a Practice which, of late Years, hath undeniably increased our annual Expences to a greater Sum than the Nation can well bear, and tends more than any thing else to perpetuate our Debts.

I HOPE what I have said on this Head will be some Excuse for my thinking that the Desiciencies on the Land and Malt-Tax for two Years at Christmas 1727, are, at this Time, an actual Debt; and considering that the Land-Tax of one of these Years was sour Shillings in the Pound, joined with the usual Desiciency of the Malt-Tax, I believe it will be granted, that they cannot amount to less than 500,000 l.

THERE is one Article of our Debts, which is intirely left out of the Account in the Representation, without affigning any Reason for it. I mean the Civil List Debt of one MILLION; and I am afraid you would think me too ludicrous, if I was to give you a full Account of the Behaviour of

some Persons on this Occasion.

THIS Debt was often mentioned in Debates, during the last Parliament, as a National Debt, and the great Person (who indeed never loved to hear of it, and is now so very unwilling to acknowledge it as such) did allow it to be so at that Time, with this Distinction only, that it was the last to be paid, which he thought a desirable Situation for those Publick Creditors; but so great was his Zeal, this Year, for the Appearance of paying off our Debts, that he seemed desirous to have it thought no National Debt, and at first actually consented to a Proposition that was made to him for voting it none; though he afterwards refused to comply with this Motion. It must be confessed indeed, that though this might have furnished a plaufible Pretence for leaving it out of the Account, yet it would, at the same Time, have been arrant

arrant trisling with the World, when we consider how all Civil List Debts have and must be paid; particularly the late Queen's Civil List Debt, and even the Bankers Debt of King Charles the Second, notwithstanding the strong Resolutions of the Parliament, at that Time, That whoever Lent any Money upon the Branches of his Majesty's Revenue, or accepted or bought any Tally of Anticipation, should be judged an Hinderer of the Sitting of Parliaments, and be responsible therefore in Parliament.

INSTEAD of this, it is well known, that the present Million Civil List Debt hath the Sanction of Parliament; and no Body surely will say, that it hath been any Hindrance to the Sitting of Parliaments, or pretend to determine who served their Country best, They who gave this Money, or They

who received it.

THIS Million Debt is not payable out of the Revenues of the Crown, as the late Queen's was, by an annual Sum let a-part for paying the Principal and Interest, but the greatest Part even of the Interest is paid out of the Supplies of the Year and the Sinking Fund, by the Force of a few Words, not well attended to, when the Act passed. It was generally apprehended, at the First opening of this Proposal in the House, that the Principal and Interest of the first 500,000 L would have been paid out of the Deductions of 6 d. in the Pound out of the Civil Lift Revenues only, including the Revenues of Scotland; the Produce and Disposition whereof remains yet as great a Mystery to the Parliament of Great Britain, as it was then. But it is now well known, that the greatest Part, if not the Whole of this 15,000 l. a Year to compleat the Interest of the present Million, is made up by the like Deduction of 6d. from the contingent Expences, and Pay of several Persons upon the Establishment of the Army and Navy, and from the Salaries and incident Charges of all the Offices and Officers of the Revenue; which Deduction is often paid back by Warrants from the Treasury: By which Means the net Produce of these Revenues and that Surplus, which constitutes the Sinking Fund, are considerably lessen'd; besides this farther Mischief and Loss to it by these Deductions, that the Tradesmen, by raising the Price of all the Necessaries supplied to those Offices (which amounts to no inconsiderable Sum) make these incident Charges double more than the Value of these Deductions.

This Six-penny Duty, by the Methods beforementioned, produced more than was at first expected, and would have paid off the first 500,000 l. Debt; but as soon as this was seen, the *Increase* of it was made an immediate Pretence and Foundation for another Debt of the same Sum, to compleat

the present Million.

I'r were to be wished, that this was the only Mischief; but whoever looks upon an Account, delivered into the House, of Pensions, Bounties and Secret Service Money paid in four Years, from the 25th of March 1721, to the 25th of March 1725, and sees that these Articles amount to the Sum of 1,336,3441. will perhaps be assonished at such a Sum, which was called in the House, a Prafusion of the Publick Treasure; for it is annually more than Half the late King's Civil List Revenue; and this too at a Time, when we labour under so heavy a Debt, and cannot find Supplies for the current Service of the Year, without increasing it.

A FARTHER Mischief attending this kind of Debt, is the Pretence, which it is likely to furnish Ministers with, at the Beginning of every Reign, to ask an Addition to the Civil List Revenues, and the Dilemma which it may put suture Parlia-

ments

ments under, either in granting or refusing them; since in the first Case, this Branch of Service only might, in Time, come to require a Land-Tax; and in the last, no Man can pretend to say, what the Consequences might be of so uncomplaisant a Behaviour in Parliament towards a new King.

And this was once the Opinion of the great Author before-quoted (however contrary he may have acted fince) p. 27. of the Short History. It is certainly, says he, a most dangerous Precedent to be Mortgaging the Funds that are settled for the Support of the Civil List, which by Degrees may be all so far engaged and granted away, that a Land or a Malt-Tax must be made at last an Hereditary Revenue for Support of the Honour and Dignity of the Crown.

But I will not trouble you any farther on this Subject at present; since the many Additions made to his late Majesty's Civil List, with the Manner in which it was expended, and the Debt now said to be due on this Account, as well as the Method of preventing any Enquiry into these Things during all the last Parliament, may be the Subject of another Letter.



Abstract of the Account of Debts contract: ed and incurred since the 25th of December 1716. d. Total Sum, as per Representation, - 3,927,988 07 14 Sums omitted. To compleat the s. d. Z. 544,1421.10d. added to the 33,242 13 4 South-Sea Cappital. Interest upon the four Lotteries and Ban-140,884 06 25 kers Debt made Principal, Ditto upon Lot-168,748 of 0 tery 1710, Deficiency of) 279,360 17 1 Grants for 17275 Debt on Coals for > 193,140 00 0 the Churches, S Civil List Debt, - 1,000,000 00 0 Deficiencies on Land and Malt-Tax, for two , 200,000 00 a Years, 1726 and 17275 2,315,376 01 85 Total of Debts contracted, 6,243,364 08 92 By these Abstracts the Accounts stand thus,

Debts contracted, 6,243,364 08 92 Debts paid off, - 5,823,563 16 42 Contracted more ? 419,800 12 9

(57)

I HOPE the Reasons, which I have given for Stating these Accounts in this Manner, will excuse me, and that I shall not be charged with being wanting in that Respect and Deserence, which I proposed to preserve in this Examination; for I have not followed the great Example beforementioned, who in p. 12. of the Short History of the Parliament, is pleased to pass this Judgment upon the Representation of the House of Commons at that Time.——I will venture to affert, that all the Particulars consist, either of Fassities or Mistakes, or Misrepresentations.——And of the Accounts, upon which that Representation was formed, he says, That they were prepared by Those, who had procured them to be called for, and who would not, in all Probability, deliver any but such as served their own Purpose.



COPY of the Two Papers delivered by the Honourable Gentleman in the Ad-

ministration, to prove that the National Debt was decreased, viz. Number I. fince discharged.

An Account of such National Debts, incurred before the 25th of December 1716, as have been

The Principal Sum in Exchequer Bills standing out at \$ 2,561,025 00 00 Christmas 1716, was

Interest and Premium then due thereon, - - - 35,159 15 07!

S. S. Stock, wards subscribed into, and still remains Part of the

was raised by a Lottery, Anno 1719, and charged on the aggregate Fund, of which 441,700 was after- 441,700 00 00

2,174,484 15 07 The Remainder is discharged,

The Remainder of Lottery Annuities unfubscribed into South-Sea Stock, \$ 1,204,786 03 04 The Remainder of the Two Annuities at 51. per Cent. granted Anno 3 237,807 18 04

The Remainder of Annuities for Army Debentures certified before the? 393,194 14 05? The Remainder of Annuities for Tallies of Sol. unfubscribed into South- 198,958 08 03

Anno 1719, 360,000 l. was granted for Churches, &c. | 193,140 00 00 in Lieu of the former Term, and of that 360,000 l. 193,140 00 00 60,0001. per Annum, amounts to a Debt of ---

Total of Debts discharged, - - - - - - - - 6,822,284 09 00; 346,860 00 00 The Remainder is a Debr discharged,

there remains undifcharged but

Number

An Account of such National Debts as have been contrasted since the 15th Number 11.

(00)

of December 1716.

Annuities at 4 per Cent. charged on the Duty of wrought Plate, by the 312,000 00 00 Act 6 Geo. I. Redeemable by Parliament, at - - - - - - - - - - - - -

Of the Second Lottery 1719, charged on the Duty on Coals f Ger J. 3 434,605 00 00 there was subscribed into, and still remains in South-Sea Stock, - - - 3

Exchequer Bills on the Duty on Victuallers, 12 Geo. I. - - - - 486,600 00 00 - - 338,800 00 00 Ditto on the Surplus of the Duty on Coals, 13 Geo. I.

of Commons at Christmas 1727, deducting the Estects 1,937,023 04 092, therein-stated, to be in the Tresturer's Hands, was, The Debt of the Navy, as was delivered into the Houle)

Debt of the Navy at Christmas 1716, beyond the Million that was afterwards issued in discharged thereof out of the Sinking Fund,

Deduct thereout the Amount of the

43,36 15 094

ficiency of Grants, muft be here applied in discharge of this Debt, Deduct alforthe Sum, uniffued to the Treasurer of the Navy, of the Supplies Ann 1727, which being included in the Debt allowed to be incurred, under the Head of De-

199,742 02 06

The Remainder is the New Debt on this Head fines 1716, —

243,078 18 033

-1,693,944 of of

The Deficiencies of Grants for the Year 1727, which have been fince Voted, 279,360 or or?

Total 3,545,309 07 07\$

(29)

An Account of Debts contracted, since December 1716, which were added by the Honourable Member, and are not included in the foregoing Account, viz.

Civil Lift Debt, - - - - - - - - - - - 1,000,000 00 00

Tallies of Sol. on Account of the Navy Debt, by 3 Geo. I. now in S. S. 3 334,239 16 014

Interest due upon the Four Lotteries, to the West 1720, made Principal 140,884 of 034 now in S. S. Stock, Addition to the S. S. Capital, Anno 1719, - - - - - 544,142 00 10

193,140 00 00 the 28th of September 1715, and no longer; so that the Debt that thow remains upon it for this Service, is contracted fince 1716, by virrue of the Act & Geo. which altered the Appropriation, and took away Part of the Duty for other Services,

By Acts 9 Anno & 1 Geo. the Coal Duty was given for the Churches, to-

Ditte, for the Malt, about - - - - - 344,000 00 00

Deficiency of Land-Tax for 1726 and 1727, about - - - - 228,000 00 00

To be raised by Annuity on Coal, for the Service of the Year 1728, over 3 and above 279,3601. 15. 12 d. for the Deficiencies for the Year 1727, -5 504,094 18 105

- - - 3,123,187 15 03; South-Sea Capital increased by Subscription of Amuities,

Total 6,519,491 14 084

If we add to this Total the Sum of 3,545,3091. 7s. 74. allowed to be contracted fince the 25th of December 1716, by the Honourable Gen- 50,064,801 02 034 tleman in the Administration, the Whole amounts to the Sum of -) Ir I should now enter into a particular Consideration of the Sinking Fund, as you desire, it would carry me too far from my present Intentions; but since, as you take Notice, the Benefits and Advantages arising from it, are set forth with great Pomp, and it is upon all Occasions, magnified as the noblest Invention of Humane Wit, and a Discovery, like the new World, of inexhaustible Riches; I shall make a few cursory Observations on this Subject, which may enable you to judge of the true Rise and Foundation of this Fund.

IT cannot be thought surprizing, that fo prodigious a Scheme, as it is represented, should produce more than one Pretender to the Honour of its Invention: but that a certain Person (who hath very little just Pretension to it) should so considently arrogate the whole Glory to himself, and cry, inpere to every Body he meets, is indeed Matter of some Astonishment; for it cannot escape Notice, what great Endeavours have been used to fix the Establishment of this Fund to the Year 1717, being mentioned no less than five or fix Times, with a particular Emphasis, in the Representation, and yet perhaps they may fail of having the defigned Effect; for if we look back no farther than to the Beginning of his late Majesty's Reign, and remember that the Act, which establishes the aggragate Fund, passed in the first Year of it, under another Administration; that Att must certainly be allowed to be the beginning of a Sinking Fund, fince her late Majesty's Death; for though it is in a particular Manner appropriated to the paying off and cancelling Exchequer Bills, yet it is very ridiculous to imagine that the Design of establishing this Fund was not, as the whole Tenour of the Act plainly shews, to lay a Foundation for paying off the National Debt, notwithstanding that these Bills

are first named, because they were the most Ex-

pensive at that Time to the Publick.

THIS Act therefore hath certainly the Preference to any others, in this Light, as it brings a real Increase to the Sinking Fund, by the Addition of ten or twelve several Duties, with the Appropriation of all unappropriated Money, that should at any Time remain in the Exchequer for this good Use; which plainly shews the extensive Views of this Act; and this Clause, for many Years, added a good Sum to the Sinking Fund; but about the Year 1722 (when our annual Expences were increased, and the Understandings of our Munisters enlarged) this great Addition was taken from it; and if the other Duties and Surplusses had not been appropriated by this Act towards the Payment of the National Debt, we may be almost assured, from what hath happened in the Case of the Coal Duty. that they would have been long fince applied to other Services, and the Produce of the Sinking Fund would have made but a poor Figure in the Discharge of our Debts.

FOR whoever looks upon the Accounts of the Sinking Fund, will see that this aggregate Fund stands first, and hath produced to Michaelmas 1726, the Sum of 2,502,803 l. without having had any Deficiencies made good by Parliament; whereas the General Fund (to which the distinguishing Name of the Sinking Fund is now applied) hath produced no more than 199,851 l. to this Time, clear of all

Deficiencies.

I r is therefore certain, that the aggregate Fund deserved some Notice at least; because, besides having produced so much a greater Sum towards the Discharge of the National Debt, it hath the undisputed Merit of having compleated the Civil List to 700,000 l. per Annum in the last Reign, and now stands engaged to make it good to K 800,000 l.

800,000 *l. per Annum*, in case the present Funds should not produce more. This Fund hath likewise paid the Interest of the 1,079,000 *l.* raised for the Service of the Year 1716, and hath hindered that new and heavy Debt from being a Burthen to any Minister now living

IT is true that the Reduction of 1 l. per Cent. upon the South-Sea Fund was made in 1717, but took Place only from the Midsummer following, and hath produced to Michaelmas 1726, 246,289l.

Surplus only.

THE Reduction of the Interest paid the Bank for Exchequer Bills was likewise made in 1717; but the late Mr. Lowndes (who perfectly understood these Things, and looked upon it as a Consequence of establishing the aggregate Fund) always

carried this Saving to that Account.

I SHOULD not have troubled you with these Particulars (which in Truth are of no Consequence to the Publick) if I did not hear it continually afferted, that the Acts passed in 1717, were the Beginning and Establishment of the Sinking Fund, as well as to do Justice to the Memory of a Noble Lord, at the Head of the Treasury at the Beginning of his late Majesty's Reign, who was as defirous to pay off the National Debt as any Man fince, and had actually formed Designs for this Purpole, not subject to those Inconveniencies and Mischiefs, which have arisen from the bungling Work of some of his Successors, by proceeding upon Stock-Jobbing Plans and Views; which had been intirely prevented, if the Schemes of this Noble Lord had fallen into the Hands of Men, endowed with his Capacity and Integrity to put them in Execution. I have been informed, that he did not indeed think of laying any new Duties and Impositions on the People for this Purpose, being fully persuaded that they were too much loaded already;

yet he thought of one Method, besides the only three Methods, which it is said could be sound out, and that was by contrasting our Annual Expences to such a Sum, as the Nation was able to raise within the Year; and if this only had been pursued, the Kingdom had been some Millions less in Debt than it is at present.

I T is usual for Men, who are but little acquainted with what passes in the World, to be eafily led into an Admiration of Things, new and unknown to them; and they commonly ascribe the Honour of a meritorious Action, to the Person who claims it with the greatest Confidence; but surely in this Case, no Man's Vanity can so far impose on himself, much less upon the sensible Part of the World, as to make them believe that the Reduction of Interest is any particular Discovery of his own, fince nothing can be more plain and obvious to common Sense; for it is no more than what every prudent Man hath done, or endeavoured to do in his private Affairs, and in publick Affairs no more than what was practifed, about Sixty Years ago, by the Famous De Wit, in paying off the Debts of Holland; and though some People perhaps have been too busy in taking care of their Affairs at Home, to look much into Transactions Abroad; yet they might have learn'd this wonderful Secret from a Sheet of Paper, intitled,

A LETTER to a Member of the late Parliament, concerning the Debts of the Nation.

Printed for Ed. Poole, under the Royal Exchange, Anno 1701. Price 3 d.

In this little Paper the whole Mystery of the Sinking Fund is very particularly, plainly and fully laid down; so that any Man, for the Price of 3 d. and Half an Hour's reading, might have been K 2 made

made as Wise in this Particular, as by the Study of Twenty Years, and have built up as pompous a

Monument to himself.

The Reduction of the high Interest (which the great Expences of long Wars had occasioned) was so natural a Consequence of quiet and peaceable Times, that the Hopes and Appearance of it only in the Year 1717, had done this to the Hands of our Ministers; and unless we suppose them to have been inexcusably wanting in their Duty, they could not any longer have delayed lowering the Interest of the Redeemable National Debts from 6 to 5 per Cent. which was then the legal Interest of the Kingdom, and had been so for some Years before, by Virtue of an Act passed in the late Queen's Reign.

This was owned by a very intelligent Person (a Member of the House of Commons, and a Director of the Bank, since deceased) who declared, upon the late Debates, that the Sinking Fund was not the Product of any one Man's Invention, but the natural Consequence of the Act of Parliament,

in the Queen's Time, for reducing Interest.

Was there any thing more done, upon this Occasion, than applying the Surpluses of Funds, which were before established, to the Uses to which they had been before appropriated, without any Addition made to them, as was done by the aggregate Ast? Or have any of our Ministers since made any Addition to them by their Savings and frugal Management of the great Sums, raised for the Services of the Year? No; but on the contrary, by placing the new Debt of 3,351,8481. before-mentioned upon the General Fund, there hath been an Increase of 38,4221. 10 s. per Annum Interest more than was saved by the Reduction of above Nine Millions, from 6 to 5 per Cent. and the real Decrease of the National Debt hath gone on much in the same

Manner; by which Rule indeed the General Fund may be justly said to be the Beginning and Establishment of, what? —— of the Sinking Fund; if increasing instead of lessening Debts, is to be under-

stood by it.

It was likewise this unhappy Att (for so I will venture to call it) which at once removed the Payment of above Nine Millions and an Half from the ancient Course of the Exchequer to the Bank; and this Change of our old Constitution, by turning the Bank into the Exchequer, was the first Step that led the Way to the fatal South-Sea Scheme, which is little more than the Copy of this Att.

WE have the Authority of the Representation itself, that a farther Reduction of Interest might have been obtained, and would have taken Place much sooner, without this Project, had the same Methods been farther pursued, and WITHOUT · INTERRUPTION; by which, I presume, is meant the Alteration of the Ministry at that Time; but to Whom can the dangerous and mischievous Part of the South-Sea Scheme be so justly imputed, as to Those, who thus established a Trade with the Companies, which is known to be admirably well calculated for other Purpoles, besides the Publick Good? For when this Method had been once introduced, it became almost impracticable to leave it off; though all the real Good, resulting from it to the Publick, might have been obtained by our Credit at that Time, and the proper Assistance of the Companies in that plain Way, practifed in Holland, by changing the Orders or Assignments of the State-Creditors into others, carrying a lower Interest.

However, even when this Method was refolved on, the ruinous Consequences of the South-Sea Scheme might have been avoided, had not a certain Gentleman, by his Intimacy and Friendship with the Directors of the Bank, engaged them and the South-Sea Company in that great Contention for the extraordinary, and I may truly say, imaginary Profits of this Bargain; even though it had been purchased for Five Millions, which was actually offer'd by the Bank. What induced this Gentleman to encourage such a Contention, I shall leave the World to judge by his Conduct afterwards; but it shews very plainly, that though he thought sit to oppose the South-Sea Company upon this Occasion, he had no Dislike to, or mean Opinion of the Project itself.

I T cannot be denied, that it was this Competition between those Two great Companies, which gave so prodigious a Rise to the South-Sea Stock, and laid the Foundation of all the Calamities that followed upon the Execution of this Scheme; which was afterwards farther extended to the Ruin of many innocent Families, that would have otherwife escaped, had it not been for the perfidious and most infamous Proceedings upon the BANK CONTRACT; the Particulars of which are too long to be now infifted on; but I may hereafter trouble you with some Things on this Head, which have never yet seen the Light; and it must be confessed that this Affair, considered in all its Circumstances, was such a cool deliberate Scene of Iniquity, as was never before practifed in any civilized Nation, and will perpetuate to all Posterity the Memories of the Contrivers and Actors of it, without the Help of any other Monument.

NOTHING therefore can be more aftonishing, than to hear the Necessity of preserving the Publick Credit pleaded in Excuse for such an Action (as if any Necessity could justify it!) when it is likewise plainly to be proved, that this notorious Violation of Faith contributed more to the Sinking of Publick Credit, than all the wrong Steps, which had

had been taken before, in the Execution of this Scheme; for it increased the Losses of the Unfotunate, and added to their Numbers, by giving Those, who were in this valuable but iniquitous Secret, an Opportunity to sell out at 400 l. per Cent. and buy in again under 90 l. so that it was indeed the most compleat Piece of Management in this ever memorable Year.

I HAVE been informed likewise, that there was a Proposal made a little before this Time, to ingraft the whole Capital of the Bank into the South-Sea Stock (reckoning the latter at 600 l. per Cent.) which is still in being. Whether this last is a greater Proof of Capacity and Knowledge in the Affairs of Publick Credit, than the First was of Concern for the unhappy Adventurers in South-Sea Stock, I leave you to determine.

It would be endless to enlarge upon the various Mischiess and Inconveniencies, which the Publick hath already, and may hereafter suffer, by putting themselves under the Power of great Companies, which are in many Instances prejudicial to Trade as well as dangerous to our Constitution. I shall point only at some few, which are very obvious.

This Incorporation of the National Debt hath certainly put the Publick Credit on the most precarious Bottom, by facilitating and increasing the ruinous Trade of Stock-Jobbing, which it would have been impossible to have carried on to such a Degree, as it hath been, if our Debts had continued in their old Shape, and been paid at the Exchequer; and if we consider the vast Amount of all our Paper-Credit, the Publick Sasety is now, in a great Measure, at the Mercy of the Managers of this vile Traffick.

THE removing the Payment of the Publick Debts from the Exchequer is likewise attended with this certain Loss, that instead of paying off

Part

Part of the Principal weekly or oftner, as was done by the Exchequer, the great Sums, which must now be paid together, with the Necessity of waiting for the Directions of Parliament, render it almost impracticable to make a Payment more than once a Year; and though this is a Loss, which cannot well be computed, yet you will be able to make some Estimate of what it may be, in the Course of many Years, and in the Payment of above Fifty Millions. if you consider that the Discharge of any Principal Sum by a weekly Payment, and paying the fame Sum together at the End of the Year, makes a Difference of above Half the annual Interest of the Sum to be discharged, which would be saved by a Weekly Payment; and this, perhaps, would have been a greater Advantage to the Publick. than will be gained by all the Projects for altering the Denomination of our Debts, and shifting the Manner of their Payment, fince the Year 1716.

Bur, besides these visible Losses and Disadvantages to the Publick, there is another Thing that may deserve Consideration; which is the Case of the unhappy Publick Creditors; who, by being removed from the Exchequer, have not the same Security of the National Faith and Justice, for the punctual Payment of their Principal and Interest, which they had before, but are too much exposed to the Danger of becoming, one Time or other, the Property of their Managers; for though I am very little acquainted with the secret Management of Companies by their Directors; yet no Body, who hath any Conversation in the World, can avoid hearing many Complaints on this Head; and even our Publick News Papers, fince the Year 1720, have given such Accounts of the Treatment of the greatest Body of the Publick Creditors, in their General Courts, as would not have formerly passed without more Notice in a Country, jealous

lous of the Rights and Properties of their Fellow-

Subjects.

I Do not pretend to judge of the Necessity or Reasonableness of the late extraordinary Reduction of their Dividends; but it would certainly have been much more to the Credit and Reputation of the Directors, as well as to the Satisfaction of the Proprietors, to have done this gradually; for some People may esteem it but an ill Proof of their Understanding, or perhaps even of their Integrity, to fay that they had suffer'd Things to run on to such an Extremity, that they were obliged to refort to so desperate an Expedient; for the Proprietors not only lost a Third Part of their Interest, but their Capital was also proportionably depreciated, and is not likely to be recovered by such Management. This and the like Proceedings formerly, in reducing the Interest upon their Bonds, may increase the Jealousy of the Proprietors, that all Opportunities are taken of making private Advantages at the Expence of their Properties; and confidering the Suspicions, which have arisen by carrying on so distant a Trade as the Assento, under the Management of two or three leading Men of the Company, to the apparent and confessed Loss of the Poor Proprietors, and (as some say) to the visible enriching of Themselves; one would think they should, in Prudence at least, have avoided giving so popular an Occasion of Clamour and Complaint.

This will appear to be still more reasonable, when we farther consider that the greatest Part of these Proprietors came in as Creditors to the Publick only, and are upon a very different Foot from Those, who first, knowingly, became Members of

Companies upon a Trading Bottom.

To this we may add, that the helples Condidition of many Widows and Orphans, as well as others under their Incorporation, will always render

L them

them unable to oppose, with any Success, in their General Courts, the numerous Tricks and Artifices of Those, who may be carrying on Designs to their Prejudice; which seems to entitle them to the more immediate Care and Protection of the Government: For, as Mr. Locke says very justly, The Interests of private Men ought not to be neglected or sacrificed to any Thing but the massiness Advantage of the Publick."—And the Enriching a few Directors, will, I hope, be never esteemed so.

ANOTHER Inconvenience, attending the Publick Creditors in their present Situation, is the Manner of their Re-payment, which may probably be in very small Sums, in Proportion to their Capital, instead of having the whole Sum paid at once, as it would have been, in case they had continued at the Exchequer: the Consequence of this will be, that the Negligent and Extravagant (seldom the fewest in any Society) will spend this small Part of their Principal, as they receive it, with the Interest; by which Means, many Families, who have lived well, will fall into Necessity and Distress; and even the most frugal and careful Part of them will fuffer no small Inconveniencies by the Glut of Money, which will be thrown at once into the Market by these large Payments, (large, I mean, with Regard to the Whole, though small to Individuals) which the Stock-Jobbers, who are before-hand apprized of it, will always turn to their Advantage; and thus we may be in Danger of suffering another South-Sea Distress; for however contemptible the Publick Creditors and the Monied Interest may be esteemed, with Regard to the Body of the whole Kingdom; yet if we remember how wide the late Calamities spread, by the Alliances and Friendships of those concerned, the Murmurs and Discontents,

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on fuch another deplorable Occasion, may extend

farther than we now apprehend.

It is true indeed (as it may be objected) that every Man ought to take Care of his own Affairs, or suffer the Consequences of his Folly and Extravagance; yet wise Governments have ever made it their Endeavour, by all prudent Measures, to prevent and obviate any such Mischies as may occasion Commotions and Distresses in the State.

I HOPE you will excuse this Digression, which I made in order to point out to you some of the Losses and Injuries which the Publick, as well as the Creditors, have or may suffer by this Incorporation of our Debts; and I do not remember that any other Conveniencies were pretended from these Projects, than that of treating with the Publick Creditors in a Body; but as we can hardly have any Occasion for this, unless it be to make some Proposal for postponing the Payment of our Old Debts, or for contrasting New Ones; I think we have found so great a Facility of doing both, that the rendering either of them more easy, is no desirable Advantage to the Kingdom, though it may be to some sort of Ministers.

But it is in vain to look back to what is past; and therefore fince the Situation, as well as the Denomination of our Debts is now changed, all that we have to hope for is, that the whole Produce of the Sinking Fund, with all the Improvements of it, which can be made, may be inviolably applied for the future, to the Discharge of the National Debt before 1716. This was so agreeable to the Sentiments of the Administration in his late Majesty's Reign (as appears by the many folemn, repeated Assurances from the Throne) that it would be very great Injustice to doubt it now; and the real Advantages, which the Kingdom will receive from a constant and steady Adherence to it, will be a sufficient Satisfaction, without La

without flattering ourselves with any mistaken Estimates of the Value of it.

AND yet I find that some People are apt to do this, by construing in too strict a Sense the following Position, "That the Reduction of one "Third of the Interest of the National Debt, is " equal to the Discharge of one Third of the Prin-" pal;" which is certainly a very great Mistake; for it was fully shewn in the Debate, that there is a great Difference between a Saving of one Third of the Interest of a Debt, and paying off one Third of the Principal; as for Instance, in the Case before us, suppose the Debt of the Kingdom to be no more than Fifty Millions, a Reduction of 2 per Cent. upon this Capital would occasion an annual Saving of one Million Interest; and this Saving will, in Twenty-eight Years, pay off the whole Fifty Millions: But if we pay off one Third of the Principal, this Saving would pay off the Remainder of the whole Debt in less than Twentytwo Years; because the Reduction of Principal includes a Reduction of the Interest of the Sum so reduced, whereas a Reduction of Interest does not include any Reduction of Principal.

THE same kind of People seem to cares them-selves likewise on the Discovery of a rich Golden Mine, out of which they considently promise the Publick'a clear Profit of Twenty Millions; but how is this Gain to arise or be computed? Why thus. The Sinking Fund, say they, produced originally but 400,000 l. per Annum; whereas it now produces about 1,200,000 l. per Annum; ergo the Additional 800,000 l. per Annum, is so much gained by the Publick; and this annual Sum, valued at Twenty-sive Years Purchase (at which Rate other Annuities are now currently sold) amounts to Twenty Millions, which is a real Profit to the Nation.

I SHOULD

I should be very glad to congratulate the Publick on so valuable a Discovery, if I did not apprehend that this Calculation was somewhat Chimerical, and (as the Honourable Member, I think, obobserved in the House) too much like the Boy's Egg in the Fable, which he broke in a Spring of Joy, upon the flattering and imaginary Hopes of what it might one Day possibly produce; for as this 800,000 l. per Annum, arises from the Reduction of the Interest of the Funds, and the Duties on Trade, particularly on our Importations; so if Luxury should decrease (as we ought to hope it will) or if Wars should break out (which we have some Reason to fear) this annual Income must of Consequence be considerably diminished; and if it should happen, that any Necessities of State should oblige us to engage this Fund, or any Part of it, as a Security for new Debts, it will be so far from bringing the Nation a clear Profit of Twenty Millions, that it may even deprive us of the Possibility of paying our old Debts; so that this new discovered Treasure appears to be very precarious in one Light, and may possibly prove dangerous in the other; and must be acknowledged, at least, more imaginary than the Increase of our Debts, by the Subscription of the Long Annuities, because they are Debts which must, some Time or other, most certainly be paid; whereas, I am afraid, the Publick hath no folid Foundation to depend on this Sum of Twenty Millions.

I Do not mention this with any Design to depreciate the real Value of the Sinking Fund, but in order to shew how possible it is for some Men to ridicule imaginary States and fittitious Values, and in a few Pages after, fall into such chimerical Computations themselves.

WHAT I have before-mentioned will help to temove a common Missake upon this Subjects which which is, that People are apt to urge every Increase of the Sinking Fund, as a certain Proof of the Increase of our Trade and Riches, as well as of the Merit of our Ministers; and for this Reason, I suppose, great Care hath been taken to spread an Account of the last Year's Produce of this Fund over the Kingdom in every News-Paper. But I am afraid that this is not always a Subject of Joy; for as the greatest Part of our Foreign Commodities are purchased with Money, the Increase of their Consumption must by Degrees drain us of more

Specie than we are able to spare.

IT is certainly no small Benefit to our Affairs (whilst we continue our present great annual Expences) that we are able to raise Money at a low Interest; and considering our present flourishing Condition (so much boasted of) with the Assistance that is now taken to the current Services of the Year, by creating Exchequer Bills, just as Occasion requires, instead of making use of that Advantage to lessen our Debts; it was, I say, to be hoped, under such happy Circumstances, that there would have been no Difficulty to raise all the Supplies of this Year at a less Expence than 3 per Cent. since the late Earl of Godolphin, by good Management only, and without the great Advantage of Exchequer Bills, seldom paid at a Medium above 4 per Cent. upon the whole Land-Tax, during the War.

AND yet, in order to raise the Sum of 783,4551. towards this Year's Supply, a new Debt was contracted upon the Coal-Tax of 1,750,0001. for the former Debt of 966,5451. upon this Fund, would have been really paid off by the Surplus of this Tax, above what was necessary to pay the Interest, and is now only nominally paid off, by being turned into a perpetual Annuity; since by the Account of the Produce of this Tax, lying before the House, it appears that it will not raise sufficient to

pay the Interest of the Sum now charged upon it; which is the first Instance that occurs to me, of our having knowingly created a perpetual irredeemable Debt (for so it is, as it now stands) and this too in a Time of Peace, and (if the Representation is right) under the most flourishing State of Publick Credit; yet we remember what Respections and Censures have been cast on former Administrations, for granting Annuities for Ninety-nine Years, to supply the Necessities of a Long and Expensive War.

You must have heard that the whole Produce of this Coal-Tax (excepting 21,000 l. a Year, granted for a Time for Building the Churches) was generally thought to have been for ever appropriated, by Act 60 of his late Majesty, amongst the other Taxes and Duties recapitulated in that Act, and appropriated towards the Payment of the National Debt before 1716. It is likewise certain, that the late Mr. Lowndes (who drew up that Act, and must be allowed to be as well acquainted with the Meaning of it, as any one fince) constantly carried all the Surplus of this Tax to the Sinking Fund. Yet notwithstanding this, certain Arguments did prevail for distinguishing this Surplus out of the Sinking Fund, at the latter End of the last Parliament, in order to raise 370,000 l. for the Supply of the Year 1727; and now, by nominally paying off the 966,745 l. Debt upon this Duty. the whole Fund, which is between 60,000 l. and 70,000 l. a Year, is taken away from the Payment of our old Debts, and made a Fund to create a new One of 1,750,000 l.; and if this Sum is ever paid. it must be, in my Opinion, by the Sinking Fund; for though the Bank may be satisfied with * City

^{*} The Coal-Tax.

Security upon this Occasion, yet it is very probable that the City will scarce think it for the Good of their Trade, or expedient for the better Support of their Poor, to make an Addition to this

Tax, in order to pay off the Principal.

I SHOULD now very willingly gratify you with my Thoughts on the present State of our Credit, if the infinite Variety of Opinions upon this Subject did not make me afraid of leading you into Errors, by entering into every Particular relating to it. I shall therefore content my self with giving you a few Hints, which you will be able

to improve by your own Reflexions.

A LITTLE Observation will satisfy you, that the Bulk of Mankind are too much inclined to form their Notions of Credit from that particular Branch of it, which they have found to be most ufeful and serviceable to themselves. From hence we fee that the idle and extravagant Part of the World place it in the Power of increasing their Debts, and think they have sufficient Credit, as long as they have any Estate left to Mortgage, for the Supply of their present Profusion, without reflecting on the Consequences. The Stock-Jobber places Credit in the frequent Rise of the Stocks, which being generally without any real Foundation, it gives him an Opportunity of felling out, as well as the Advantage of improving his Employment by falling them, in order to buy in again; by which Means, he reaps several Harvests in a Year, to the great Prejudice of the Honest and Industrious. And it were to be wished, that nothing of this Kind had helped to corrupt or byas our Opinions in Matters of Publick Credit.

For we shall be very much deceived, if we estimate our National Credit and Riches by the high Price of our Paper Wealth, which (however great the Paradox may seem to be) certainly arises

from our *Poverty* and not from our *Riches*; for though the Increase of this may give us a present Appearance of *Plenty of Money*, by lowering the *Interest* of it; yet I hope no Body thinks that the late Increase of 1,750,000 l. in this Sort of Cash, is any real Addition to the Wealth of the Kingdom, since we are certainly the *Poorer* for it, if *Debts* may be said to make us so; and though some *People* seem very unwilling, by their Way of Reafoning, to own this, I am afraid the Nation will feel it.

I r is, no doubt, very prudent Management to take this Advantage even of our Misfortunes, by lowering the Interest of the National Debts, in order to make a Saving whilst we can, towards the Discharge of them; but it would be a very wild Conclusion to imagine from hence, that the Kingdom is more Rich and Powerful, than it would be, if we were not in Debt.

To look therefore with any Pleasure and Satisfaction on our Funds, is just as if a Man should estimate his Riches, and value himself upon his great and extensive Credit, by the Multitude of his Debts, and the Number of Mortgages upon his Estate.

I MUST desire you to consider farther, that there is a very great Difference between paying off the Debts of the Nation by the Increase of its Revenues, arising from the Improvement of its Trade, and paying them off by lessening the Interest of the Publick Creditors only; for though this is very proper to be done in our present Circumstances, yet quite different Consequences will arise from it, as will appear by considering our Case. We had been acquiring a considerable Stock of Money, by the Advantages of a thriving Trade for above an Hundred Years past; but by the Interruption of Wars, and consequently of Commerce, great Numbers of People were induced to lend our

their Money to supply the Necessities of the Government, at an Interest which afforded them a good Subsistence; by which Means they have not a little contributed to the Consumption of our Home Product, and too much, I am asraid, to our Foreign Imports; from whence arises a great Branch of our Publick Revenues. Now in this Case, I need not, I think, endeavour to prove that about a Million a Year taken out of what might be reckoned the spending Money of the Kingdom (by this Reduction of a Third Part of their Interest) will soon be very sensibly felt.

For this and many other Reasons, too tedious to be mentioned in this Letter, many Things should be seriously considered and duly weighed, before we push the Reduction of Interest too sast and too far; and particular Regard should be had to the present Condition and Circumstances of the Nation; for I believe it will not be disputed that, to make it a real Benefit to the People, who are burthened with many Taxes, it is necessary that the Diminution of one should go Hand in Hand with the Reduction of the other; lest by a contrary Practice, we should open all the Veins of the Kingdom at once.

A LARGE and extended Trade is the most certain and natural Way of increasing the Wealth of any People, if it brings in a constant Addition of Gold and Silver to the National Stock; and on this depends the Weight and Influence which they

will have amongst their Neighbours.

Bur if, instead of this agreeable Prospect, the Situation of Assairs Abroad should be greatly changed to our Disadvantage; If our Neighbours, seeing the Figure that we have made in the World, by Means of Commerce only, have been induced, many of them, to become our Competitors and Rivals in Trade; If the great and long-desired Advantage of a low Interest of Money amongst us, together

together with all the other Advantages of our Situation, should be overbalanced by the many burthensome Taxes, which enhance the Price of our Manufactures; and our Neighbours, by these Means, should beable to under-sell us in the Markets of Europe; must not, I say, the Balance of Trade, in fuch a Case, run against us, and our Specie decrease? Can any Arguments be thought necessary to prove that the more our Paper Credit is extended, beyond a reasonable Proportion of Money to circulate and support it, the greater Difficulties and Distresses may be brought upon us; and that the increasing this Sort of Riches will be only hoarding up Mischies against the Day of Calamity?—But this is too nice and tender a Subject to be farther enlarged upon; and though I hope it will be always in the Thoughts, and have no small Share in the Attention of our Ministers; yet I wish likewife that it may make some Impression on the Minds of every private Briton, who hath either any Property or Regard for the Welfare of his Country.

A LUXURIOUS and extravagant, Way of living in any Country, is very feldom a Mark of its being, or at least, an Omen of its continuing in a flourishing Condition; for though Riches first introduced Luxury, yet the Histories of all Ages asfure us, that Poverty follows close upon the Heels of it; and, in our present Circumstances, nothing but the most rigorous Frugality can preserve us from the Ruin, which it seems to threaten us. It is to be hoped therefore, that neither Laws, Encouragement nor Example will be wanting to put a Stop to this prevailing and most destructive Vice; for our Constitution and Liberties must otherwise be foon facrificed to a Vogue of unrestrained Extravagance and Profusion, which will always meet with Connivance and Encouragement from Men of arbitrary

trary Principles and Designs, who know how successful it hath been in destroying the Freedom of other Nations, and that Men must be first made poor, before they will tamely submit to the Yoke of Slavery.

AND here, Sir, I find myself under a very strong Impulse to expostulate with my Countrymen on this Head, and exhort them in the most serious Manner, to consider what must be the unavoidable Consequences of such a Spirit of Extravagance, under our present unhappy Circumstances.

I wish they could be prevailed on to examine their Affairs, and see whether they have yet worn off the Marks of the late dreadful Calamity in the Year 1720; whether all their Contracts and Engagements are yet satisfied, their Estates disincum-

bered, and their shattered Fortunes repaired.

In the next Place they would do well to reflect, that if the Capital of their Fortunes was before lessened by that destructive Scheme, or by any other Misfortunes, a Third Part of their Interest is also now taken away; that Taxes, at the same Time, run as high as ever; that all Provisions and Necessaries are exorbitantly Dear, being demonstrably advanced a Third Part, at least, in the Price within these last Fisteen Years, and I believe I may venture to affirm one Half in Twenty-sive or Thirty Years past.

How is it possible therefore, that Ruin and Defiruttion should not immediately follow, if we increase our Expences at a Time, when there is so

much Occasion to retrench them?

I am sensible that many Gentlemen are deluded into this sashionable Vice, by Prospects or Hopes of Places and Pensions, and Favour at Court; but they ought to consider the great Difficulty of succeeding in those Attempts, amidst such an infinite Number

Number of Competitors, as well as the precarious Tenure of such Estates, when they are obtained. The Pasture is not yet large enough for all, though very considerable Additions have been lately made to it; and I believe it will appear upon Examination, that considering the Difference of a modern Town Life, the Expences of a Man in Office, and the Neglect of other Business, a Country Gentleman, of a tolerable Estate, would gain but little at the End, by a Place of Five Hundred, or even a Thousand Pounds a Year, besides the melancholy Resterion of having perhaps sacrificed his Conscience to the arbitrary Will of a great Man, and sold his Birth-right for a Mess of Porridge.

But to conclude this Digression; our only Hopes at present seem to be in the Revival of our ancient Frugality, and an Abatement of all immoderate Expences, both Publick and Private; a Point of such Importance to these Kingdoms, that the very Being of our Constitution depends upon it; and as the Royal Example, in his Majesty's prudent Management of his private Affairs, seems to recommend the same Oeconomy to the whole Nation; it is not to be doubted, that those Persons will be most esteemed by him, whose Principles lead them to the same Frugality in the Management of the Publick Treasure.

I shall, before I conclude, mention one Thing more; that notwithstanding the great variety of Opinions and Disputes, concerning the Balance of Trade, there are, I think, two pretty sure Ways of judging, when it is to the Advantage of any Nation: One is the Quantity of Bullion coined, which is a good Sign that the Money stays in the Kingdom, and is the real Profit upon Trade; for a Nation may gain by some one, or perhaps several Branches of Trade, and yet be a Loser upon the Whole; and then the Bullion, brought

brought into it, only passes through it, being sent out again to pay their Debts, contracted in other Places abroad, and consequently but little Gold or Silver is carried to the Mint at home.

ANOTHER Way of judging whether a Nation gains by Trade, is the Rate of Exchange between them and their Neighbours; I mean as to the General Course of it; for particular Accidents in Trade, or otherwise, may occasion short Alterations in it of no great Consequence; but when the Exchange continues long to the Disadvantage of a Kingdom, we may conclude that they are Losers upon the General Balance of Trade, and must decline in their Riches and Power.

It is possible, that the Nation, where this happens, may not see it so soon as their Neighbours; especially if any of them are engaged in Designs of undermining them in this Article; which may be guessed at by the different Manner of their Behaviour towards them; for States, like private Men, will proportion their Regard for the Friendship of any Kingdom, or the Apprehensions of their Enmity, according to the Opinion which they entertain of their growing or decreasing Wealth and Power; the Effects of which will appear in all Transations and Treaties, which they may have Occasion to negotiate with their Neighbours.

I HAVE, according to my Promite, annexed a general State of the Publick Debt; in which you have at one View, a plain Account of the Debt, as it flood at Christmas 1716, and at Christmas

.1727.

I HOPE these Accounts want very little Explanation. The First is distinguished into Three Columns, containing first the Particulars of the Debt at Christmas 1716, as it is certified from the Exchequer; to which are added such Sums as have been since allowed by Authority of Parliament.

THE

THE next Column is an Account of the respective Payments, which have been since made in Part of the Debt, either by the Produce of their own Funds, or the Sinking Fund.

THE last Column consists of the particular Sums remaining unpaid of these Debts at Christmas 1727.

THE other Account is distinguished into two Columns.

THE first contains the particular Sums, which have been contracted, or any Way added to the National Debt since 1716.

THE other Column is the Account of the Debt,

as it stood at Christmas 1727.

As these Accounts are made up from the Certificate delivered into the House the 8th of April last from the Exchequer, there is no Notice taken of any Payments made in Part of the Debt since Christmas 1727; neither are the Desiciencies of the Land and Malt-Tax for the last Year included in it; nor any Increase of the Debt of the Navy, nor any other Exceedings for the Service of that Year; and no Tears have lately passed without some Demands on these Heads; and I am afraid these Sums, with the 504,094 l. 18s. 10d. raised last Year upon the Coal-Duty, will very near balance the Sum of the Debt discharged by the Sinking Fund to Michaelmas last, to which Time that Account is by Act of Parliament to be stated.

THESE Accounts mutually confirm and prove each other, and are supported either by Authority of Asts of Parliament, or Papers delivered into the Honse of Commons, signed and attested. By these States it appears, that the New Debts contracted or incurred since the Year 1716, call them by what Name you please, did at Christmas 1727, amount to Nine Millions, Six Hundred and Forty Thousand, Six Hundred and Sixty-sive Pounds, &c. and they farther shew, what I confess I did not think be-

fore

fore I closed these Accounts, and am very sorry to find, that the Debt of the Kingdom at Christmas 1727 was increased since the Year 1716, near the Sum of THREE MILLIONS, notwithstanding the many Payments which have been made in Part of it since that Time.

I know of but two Objettions, which can be made to these Accounts; one is to the Desiciencies of the Land and Malt-Tax for the Years 1726 and 1727, because they are not yet adjusted; but I think this hath been so fully answered in the former Part of this Letter, that I need say no more on this Head; only that I believe, they are not less than the Sum set down for them.

THE other Objection may be to the Sum of 3,123,187 l. Debt, contracted for re-purchasing the Long and Short Annuities; and not to surprize you, or any Body who looks upon the Account,

this Sum is placed the first Article in it.

I KNOW very well the idle Clamours, which have been made upon this Subject; but I believe that a true State of the Fact only will be sufficient to satisfy every unprejudiced Mind, that this Sum is a real Debt, contracted since the Year 1716——The Case is this;

THE Parliament, for the Support of two long Wars, in the Reigns of King William and Queen Anne, did at several Times grant divers Annuities; some for a Term of Ninety odd Years, called the Long Annuities; and others for Thirty-two Years, called the Short Annuities. At the End of these Terms the Principal Money was to be sunk, and all Payments to cease.

THE Nation being very justly uneasy at the heavy Load of Debt upon them, several Schemes and Projects were made and handed about for the more speedy Payment of them; but they met with little Encouragement at first, from a very mistaken Opinion.

Opinion, which had been propagated, and generally prevailed from the Year 1717, that it was in vain to think of reducing the Interest even of the Redeemable Debt, till these Annuities, called the Irredeemables, could be re-purchased by the Publick, and made subject to a Reduction likewise.

I AM not so uncharitable, as some are, to think that this was done with any Defign, but rather believe it to be the same mistaken Judgment upon the Subject of Credit, which appeared afterwards in a more * remarkable Instance, before taken No-

tice of.

One of these *Projects*, being to force the Proprietors of these *Annuities* to accept a certain Sum for them, was justly rejected, as striking at the Foundation of all Credit, and looked upon as the highest Act of *Injustice* and *Violence*.

THESE Considerations induced the Parliament, upon passing the famous S. S. Ast, to allow the Company to give Twenty Years Purchase to such Persons as would voluntarily subscribe their An-

nuities into their Stock.

At this Rate the Publick re-purchased 535,3621.

per Annum in the Long Annuities, and a Sum in the Short Annuities, at Fourteen Years Purchase; but these last, having but Fifteen Years to come, do not require a particular Consideration.

THE Long Annuities, by Reason of the Time lapsed, since they were first granted, may be reck-oned, one with another, to have had about Eighty-three Years to come in the Year 1720, when they

were re-purchased.

But the Publick paying 5 per Cent. upon 10,707,240 l. which was the Purchase-Money, till the Year 1727, they received no Benefit du-

^{*} Viz. The Scheme for Ingrafting the Bank-Stock upon the S. S. Stock.

ring that Time; and consequently it may be reckoned that they paid the full Value of a Freehold Estate, as the Rate of Interest then was, for an Annuity of seventy-six Years; which I believe sew Gentlemen would care to do in their private Affairs.

UPON making this Bargain, it is evident that the Publick contracted a new Debt of 10,707,2401. Principal Money; for the former Capital was to have been funk at the End of feventy-fix Years.

AND for this Bargain the Kingdom runs the Risque of having the Principal and Interest of above Ten Millions to pay. When? perhaps — when we are in a worse Condition than we are

at present.

WHAT I believe may, in some Measure, have led People into their Mistakes and wild Notions upon this Subject, is, that they do not consider that the Publick paid down to the Proprietors, in S. S. Stock (which was the same thing as prefent Money) the full Value of a Freehold Estate for an Annuity of seventy-six Years; and therefore let the Advantage, by the faving of Interest, be never so great, it is no more than what the Publick have purchased, and must pay for; and yet nothing is more common than to hear the whole Saving for seventy-six Years reckoned as clear Profit. This is a fort of Reasoning like that of the Man, who had bought an Estate of a Thousand Pounds a Year for twenty Years Purchase, and pleased himself with the Fancy that his Family might enjoy this Estate for a Thousand Years, and therefore thought He had purchased a Million for twenty thousand Pounds, never considering the Interest of the Purchase-Money; and yet this is a more reasonable Way of Reckoning than upon an Annuity for a Term of Years.

I BELIEVE I need fay no more to expose the Folly of Those, who pretend to argue that the advanced Price paid for re-purchasing the Long and Short Annuities, is not to be reckoned a Debt, though the Nation, at this Hour, owes that Money.

FOR, take it in what Light you please, either as the Purchase of an Estate, or redeeming a Rent-Charge, it is a Real Debt; for allowing it to have been the best Bargain that ever was made, is it not errant Trisling to say, That the Publick is to have the Benefit of these re-purchased Annuities, and not to be charged with the Mortgage given for the Purchase-Money?

Ir a Gentleman should buy in an Annuity of 500 l. a Year, which was upon his Estate for seventy-six Years to come, and give a Mortgage for ten Thousand Pounds, the Purchase-Money; and afterwards give in the Particulars of his Estate, in order to make a Settlement, at the full Income, without taking any Notice of the Mortgage, because Interest was then at four per Cent, and this was a good Bargain; would such an Evasion be sufficient to secure to him the Character of an honest Man?

Suppose, in another Instance, that the Bank had bought a good Bargain in Tallies at Discount; or a Merchant a Quantity of Goods; and each had given Notes for the Payment; must not their Accountants make them Debtors for their Notes; and can either of them make up the Account of the Profits upon these Bargains, till the Tallies are paid, or the Goods sold? And is not this the very Case of the Annuities? Can the Kingdom make up an Account of the Loss or Gain of this Bargain, till the National Debt is paid off?

But the Endeavours to persuade us that this Purchase-Money is no Debt, being sound to be too gross to pass upon the World, the next Objection is, that it is no new-contrasted Debt, but must be reckoned to be part of the Debt, due at 1716, because the Annuities commenced before that Time.

N 2 I MUST

I MUST here again put you in Mind of the Reafoning of the worthy Author, mentioned before, upon a like Occasion, that "This ought not in Reason to be imputed to any former Ministry, whose Charge must be allowed to determine with their Administration.

To make this the plainer, I shall only ask this one Question; Whether if, at the End of seventyfix Years (which, I am very forry to fay, is not altogether so improbable as I wish it was) not only the advanced Price for the re-purchasing these Annuities, but the whole Principal-Money of 10,707,240 l. should still remain a Debt upon the Kingdom; whether any Man, I say, would have so little Modesty as to affirm that this was a Debt contracted by the Ministry before 1716, who were all in their Graves long before this Alteration was thought of? Or would it not be full as just to charge the Ministers of King William and Queen Anne with all the Miferies and Calamities of the South Sea Scheme, because the National Debt, on which it was founded, was contracted in their Times?

But since these Gentlemen are not content that this Sum of Three Millions, &c. should be reckoned as a Debt contracted since 1716, I will for once venture to affirm that it is a Debt contracted since the Year 1720; for though the South Sea Ast authorized the re-purchasing these Annuities at the Price paid for them; yet, by the same Ast, this Money, with a much greater Sum, was to have been paid by the South Sea Company, towards discharging the National Debts; but, by an Ast passed in the second Session of the Parliament, in the Year 1721, the Sum of 4,156,3061. which was to have been paid by the Company for taking in the Redeemable Debts, and the 4½ Years Purchase upon the Annuities, &c. was remitted. However there was a Clause, that Two Millions of the Capital Stock

Stock of the Company was to be annihilated; but by a subsequent Act, passed in the Year 1723, this Sum of Two Millions was likewise remitted; and in Consequence of these two Acts, this Debt of three Millions was fixed upon the Kingdom, and by no other means whatever.

I BELIEVE no Body will deny, that the great Misfortunes brought upon the Nation, by the unhappy Execution of the South Sea Scheme, made it necessary to remit great Part of the exorbitant Sums. which the South Sea Company were obliged to pay by the first Att; but I believe it is well known, that the favouring of another Company was the chief View of the last Ast; and if the Bank had not wanted to have been screened from the Performance of their iniquitous Contract, and the Clamours, on that Subject, had not required some Stop, the Publick might have kept some part of this Money, towards reimbursing them the advanced Price of the Annuities; and I shall leave it to you, and the Consciences of Those concerned to judge, whether publick Benefit, or private Interest, had the greatest Share in this Transaction.

I MUST confess, there seems to be some Merit in the Shame, that always appears upon this tender Point, which I take to be the true Reason of all the Endeavours used, to place this Debt before the Year 1716; and by these Means, if possible, to make the Publick forget in what Manner, and under whose Administration it was contracted, and becomes so great an Addition to the National Debt incurred, or contracted fince the Year 1716; which the same Shifts and Arts have not been wanting to hide from the Knowledge of the Publick; and the Countenance and Encouragement They have met with is to me a very melancholy Instance how far it is possible for the Understandings of Mankind to be corrupted and imposed upon, and what

what Delusions a Nation may be led into by designing Men, even in Matters of the plainest Nature

and highest Consequence to Them.

Ir is impossible for any Man who wishes the Prosperity of Britain, to take an impartial Survey of the State of our Revenue, our Credit, our Commerce, and our Debts, without feeling the utmost Concern; nor could any Task have been more disagreeable to me, than that of exposing our distressed Condition to publick View: But our Evils are too great to be concealed, and they press too hard, and they grow too fast to admit of any Delay in their Cure.

INSTEAD therefore of endeavouring to draw a Veil over them, which would be a vain Attempt in those who propose it, and could end in nothing but that, for which it was meant, deceiving our selves; let us descend into every Particular of them; let us search our deep and sessenge Wounds to the Bottom; let us endeavour to procure such Remedies as may be proportionable to our Disease; and continue no longer the Martyrs of our own Credulity, and of the Ignorance and Knavery of Empirics, who while they boast of restoring Health, consirm the Distemper, and lead us through a tedious Course of Languor to a cartain and miserable Dissolation.

It would not be difficult to enforce all the Reflections I have made, or suggested on Home Affairs, and to aggravate the Consequences of them, by taking into Consideration the State of Affairs Abroad. When we confine our Views at Home, we find that Taxes and Debts annually encrease; that Manufactures decay; that Trade fails; and, that extreme Poverty begins to be felt in all Parts of the Nation. But if we turn our Eyes abroad; if, instead of comparing our Affairs with themselves, we compare them with those of other People, we shall soon discover that we grow not only Poor, but inconsiderable

eonfiderable and unsafe. Several Powers have been enriched, and have made great Acquisitions by the last War. All but We have reaped some Benefit by the Peace. Instead of one Rival in Commerce, we have Many. What is lost by us, is gained by them; and as divers great Kingdoms and little States were formed out of the Ruins of the Roman Empire, so has it begun to happen to the Mercantile Empire of Britain. Some valuable Branches, which have been lopped off from our Stock, are already grasted successfully on others; and Instances may be given of petty Merchants, who scarce possess any Trade, but what they have acquired by Obstructions created to ours.

THE French, our nearest Neighbours, and by a great Refinement in modern Policy, our most intimate Friends, rise apace from that low Condition to which they were reduced. Their Manusatures were never more flourishing, nor more profitably employed. Their Trade improves daily in all its Parts, and most remarkably so in Spain and the Levant. Their Incumbrances are either cleared, or thrown into such a Form, as to sit easy upon them, and almost deserve to lose that Name. In a Word, far from contracting any new Debts, they have brought their Publick Revenues, by good OEconomy, to exceed their Publick Charge.

ARE we to rejoice at this prosperous Turn, which the Affairs of our good Ally have taken within these sew Years, and in no small Degree at our Expence? Are we to congratulate our selves on the wise Part we have had in contributing towards it? Are we to think our Losses made up, and our Weakness supplied by the Accession of Wealth, and Power, and Influence to France? I shall not be surprized, if I hear all this affirmed by those States-men, who think so far above, or so far below the common Sense of Mankind, that they are the sole Men upon Earth

Earth, who comprehend their own Conduct. But then, I would ask these profound Persons, with all due Deserence, whether the Principles I have just-mentioned are to be esteemed eternal Rules of British Policy; or whether we are to look on them as such no longer than while Cardinal Flight is first Minister, and H. W. Ambassadour at the French Court? They, who were once as much alarmed as any People at the exorbitant Power of France, will hardly venture to affert the former; and if they should pretend to affirm the latter, I believe they must expect no other Answer than a Sneer, in the present Temper of Mens Minds, and in the present State of Things.

But supposing our Dependance on the pacifick Dispositions of France, on the cordial Friendship of one of these Ministers, and on the consummate Abilities of the other, to be as well grounded as we ought to wish it may be, since we trust so much to it; yet I fear that this would not be sufficient to clear up the Doubts, and dispel the Jealousies of a Burleigh, a Walsingham, or a Godolphin, if they were now on the Stage of Business; because it is impossible to know, in the perpetual Flux of human Assairs, how long these favourable Dispositions may last, or the Two great Men above-mentioned continue alive and in Power.

During the Ministry of Cardinal Mazarine, that Scene, which opened soon after, was little expected. France had been washing herself in Wars on every Side; in Spain, in Italy, in Germany, in the Low Countries, by Sea, by Land; nay, she had been, for the greatest Part of a Century, the Theatre of cruel and desolating Civil Wars; her inward Peace had not been long restored; the Treaty of Munster sirst, and the Pyrenean Treaty afterwards, had not long given her Peace abroad, and settled the Tranquility of Europe, when a

young Prince, who had been bred under the Wing of his Mother, and who promised nothing less than being a Man of Bufiness, or assuming the Spirit of a Conqueror, began to disturb the Peace, and to threaten the Liberty of Mankind. France was then thought to be recovering from a low State, to which foreign and domestick Wars, a bad Administration of the Revenue, and the monstrous Depredations of Ministers and Favourites had reduced her: but it foon appeared, that France was not only recovered, the was grown immenfely Rich in a short Time, and continued able to supply the Profusions, and to second the Ambition of Louis the XIVth, during a Course of Fifty Years. This brings to my Mind an Observation, which Cambden and other Historians say, was grown into a Proverb, in the Reign of Queen Elizabeth, viz. That France could not continue peaceable and poor for three Years together. The Case was quite otherwise with Spain; that Monarchy grew, by the Ignorance, Pride, and Corruption of Ministers; by the servile venal Spirit of the Nobility, and by the Depression and Dissatisfaction of the Commons, to such a State of Weakness, that when the War of 1667 broke out, the Spaniards were unable to defend those Provinces, from which they had so often invaded the Dominions of France. Britain was at that Time able, but the Court of Britain was not willing to oppole the Progress of this formidable Power. May the Time never come, when we shall find our felves unable, though both Court and Country are willing to do the same Thing!

It is far from my Intention to infinuate by what is here said, that we ought not to cultivate a good Understanding with *France*, and with the rest of our *Neighbours*. That *Tranquility*, which greater Temper and Moderation on our Parts might

have preserved, or which greater Vigour might have restored by this Time, is absolutely necessary for us: Without it we can neither expect to see our Taxes diminished, our Debts paid, nor any serious Attention given to the important and long neglected Article of Commerce. All I intend is to shew, that, in order to make a just Estimate of the Condition we are in, we must not only examine very carefully the State of our own Affairs, but likewife bring into the Account, at least, a general State of those of our Neighbours, and particularly of the most considerable among them. myself, on the present Occasion, to the first Part of this Estimate; but I thought it proper, and even necessary to touch the other; which having now done, I shall leave the Hint to be improved, and the whole melancholly Account to be made up by Those who have greater Skill in these Matters, and greater Opportunities of Information.

It is now Time to put an End to this Letter; which I shall do without making any Apology, as usual, for the Length of it, or the Neglect of Style and Method, which I hope will be thought excusable, on a Subject of this Nature, where Accounts and Figures have so great a Share, and Truth and Plainness have been my chief View.

I HOPE these Particulars will fully answer your Expectations, and give you the Satisfaction you desire; for, upon the strictest Review of what I have written, I do not find any Reason to apprehend my self mistaken in any material Articles; but as I do not pretend to have made these Affairs my Study for above Twenty Years past; as I have had no Instruction or Assistance from any of the Clerks or other Officers of the Revenue, nor the Perusal of any Accounts, but such as have from Time to Time been laid before the House; I

shall.

